

City of Ottawa In-House Waste Collection – Zone 3

Statement of operations
12 months ended May 31, 2022



Independent auditor's report

To the management of the
City of Ottawa In-House Waste Collection division for Zone 3,

Opinion

We have audited the accompanying statement of operations [the "Statement"] of the **City of Ottawa In-House Waste Collection** division for Zone 3 [the "Division"] for the 12 months ended May 31, 2022.

In our opinion, the accompanying Statement is prepared, in all material respects, in accordance with the basis of accounting described in note 2.

Basis for opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the Statement* section of our report. We are independent of the Division in accordance with the ethical requirements that are relevant to our audit of the Statement in Canada, and we have fulfilled our ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of matter – basis of accounting and restriction on distribution and use

We draw attention to note 2 of the Statement, which describes the basis of accounting. The Statement is prepared to assist the Division in complying with the financial reporting provisions of note 2 referred to above. As a result, the Statement may not be suitable for another purpose. Our report is intended solely for management of the Division and the Members of the Standing Committee on Environmental Protection, Water and Waste Management and Council of the City of Ottawa [the "Members"] and should not be distributed to or used by parties other than the Division and the Members. Our opinion is not modified in respect of this matter.

Responsibilities of management for the Statement

Management is responsible for the preparation of the Statement in accordance with the financial reporting requirements detailed in note 2 of the Statement; this includes determining that the basis of accounting is an acceptable basis for the preparation of the Statement in the circumstances, and for such internal control as management determines is necessary to enable the preparation of the Statement that is free from material misstatement, whether due to fraud or error.

Auditor's responsibilities for the audit of the Statement

Our objectives are to obtain reasonable assurance about whether the Statement as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of this Statement.



As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the Statement, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Division's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Division's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Division to cease to continue as a going concern.

We communicate with management regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Ottawa, Canada
November 4, 2022

Ernst & Young LLP

Chartered Professional Accountants
Licensed Public Accountants



City of Ottawa In-House Waste Collection – Zone 3

Statement of operations

	Period from June 1, 2021 to May 31, 2022 \$	Period from June 1, 2020 to May 31, 2021 \$
Revenue	8,604,026	8,099,077
Expenditures [schedule 1]		
Labour costs		
Salaries	2,328,237	2,361,766
Employer benefit contributions	678,010	657,103
Overtime	540,031	401,642
WSIB costs	116,252	104,976
	3,662,530	3,525,487
Subcontracted labour	428,463	407,285
	4,090,993	3,932,772
Vehicle costs		
Maintenance, repairs and tires	1,680,884	1,737,771
Depreciation	312,546	195,932
Fuel	682,544	449,680
Insurance and licensing	46,083	49,644
	2,722,058	2,433,027
Materials and supplies		
Personnel and safety supplies	80,845	74,583
Miscellaneous repairs and services	157,325	113,418
Communications	17,002	25,457
Tools and parts	29,426	28,938
Office and administrative supplies	28,484	23,848
	313,082	266,244
Interest on Vehicle Loan	3,652	2,421
Property lease	35,800	35,800
Professional services	8,955	13,435
	7,174,540	6,683,699
Surplus of revenue over expenditures	1,429,486	1,415,378

See accompanying notes

City of Ottawa In-House Waste Collection – Zone 3

Notes to the statement of operations

May 31, 2022

1. Description of organization

The City of Ottawa [the "City"] was subdivided into a number of service zones for purposes of waste collection to foster more competition during the 1999 collection tender call. This continued to be in effect for the new collection tender/contract, which commenced in 2006. On October 29, 2012, the five curb-side collection zones were slightly modified from the previous contract to account for population growth. Under the new contract, signed on October 11, 2011, the City of Ottawa In-House Waste Collection division [the "Division"] was awarded the services for Zone 3 for the period from October 29, 2012 to May 31, 2019 with the option to renew for one additional year, at the City's sole option, to May 31, 2020. Under an extension letter signed May 9, 2019, the contract was extended to the period from June 1, 2020 to June 4, 2023.

The statement of operations was prepared to report the operating results of the collection activities of Zone 3 for the 12 months ended May 31, 2022. The Division was created through provincial legislation and is not liable for income taxes.

2. Summary of significant accounting policies

The statement of operations of the Division for Zone 3 has been prepared by management in accordance with the significant accounting policies described below.

Revenue and expenditures

Revenue is based on the tender agreement for the Solid Waste and Curbside Collection and Services. The current contracts have been awarded with set prices for the 3-year duration of the contracts.

Expenditures are recorded on an accrual basis when services are rendered or goods are received.

Management fees

The annual management fee is determined by multiplying the purchase cost of the fleet by 2.5%, prorated for any acquisitions or disposals in the year. The fee is reduced by the estimated annual cost savings realized as a result of the implementation of in-house management of parts inventory by the City's Fleet Services Branch in 2017. The fee is recognized rateably at 1/12 per month.

Vehicle costs

Vehicle costs, including maintenance and repairs, fuel, insurance and licensing, and depreciation, are charged to the Division by the City's Fleet Services Branch, which follows a full-cost recovery allocation method, whereby all costs incurred by the Fleet Services Branch must be recovered from the departments/branches based on a per vehicle charge to those that are actually using the vehicles.

City of Ottawa In-House Waste Collection – Zone 3

Notes to the statement of operations

May 31, 2022

Insurance

The Risk Management Division of the City is responsible for insuring the City's vehicles, and the Division pays a premium for the insurance policy. The policy covers "Liability" insurance, but does not cover "Collisions", resulting in a lower overall premium. The cost of the premium relating to municipal fleet vehicles is paid for by the Fleet Services Branch. A charge-back is applied to each vehicle in the Division fleet to recover this cost. Each vehicle is assigned an equal share of the overall premium. Costs associated with actual claims are not included as part of the total expenses associated with this Division unless they pertain to the current period and are estimable.

During the year, a claim was filed against the City and \$95,000 has been put on reserve for settlement. As the claim has not been settled, based on the Division's accounting policies, the costs are not included in total expenses.

Licensing

Vehicles with licence plates owned by the City are required to pay an annual fee to maintain the licence. The annual license fee paid to the Ministry of Transportation of Ontario is charged to each vehicle and allocated to the Division on a monthly basis.

Maintenance, repairs and tires

These costs include parts, labour and commercial charges.

Parts and labour charges are incurred when a vehicle is repaired by internal City staff at one of the City-owned maintenance garages. Parts are charged back to the City at cost. Labour was charged to the Division at a rate of \$115 per hour for the calendar year 2022, which is calculated as budgeted expenditures [salaries, shop supplies, etc.] for the Municipal Fleet Maintenance Cost Centres divided by the estimated billable hours of the mechanics for the period.

Commercial charges [parts and labour] are incurred when the vehicle is repaired at an external garage. The Fleet Services Branch pays the supplier invoice and then charges the actual cost to the vehicle. Open work orders and commercial invoices are accrued each month and recorded as an expenditure in the period the service is rendered or goods are received.

Fuel

Fuel is obtained at City sites and charged back at cost with no mark-up. Fuel costs include fuel hedging costs which are allocated based on the fuel prices during the period when fuel is consumed.

Interest on vehicles

Interest on vehicles is based on actual costs related to purchasing the vehicles and applying a rate of 1.43%, which is provided by the City's Treasury Division and is based on the cost of funds for a seven-year bond issue.

City of Ottawa In-House Waste Collection – Zone 3

Notes to the statement of operations

May 31, 2022

Depreciation

Capital assets are recorded by the City at cost, except for used vehicles, which are recorded at estimated market value at the time of commencement of the contract. These capital assets are not included in this statement of operations. The depreciation related to these capital assets is recorded as an expenditure in the statement of operations of the Division using the straight-line method over the term of the contract or the asset's useful life as follows:

Vehicles	79–120 months
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Property lease

Lease expenditure is recorded as an allocation of estimated occupancy cost for the City.

3. COVID-19 pandemic

Beginning in March 2020, the outbreak of the Coronavirus disease ["COVID-19"] has resulted in governments worldwide enacting emergency measures to combat the spread of the virus. These measures, which include the implementation of travel bans, self-imposed quarantine periods and social distancing, have caused material disruption to businesses globally resulting in an economic slowdown. The duration and impact of the COVID-19 pandemic is unknown at this time, as is the efficacy of the government and central bank monetary and fiscal interventions designed to stabilize economic conditions. As a result of the pandemic, the Division has incurred some additional costs for personal protective equipment, labour, and vehicles, to ensure proper physical distancing, reduce staff exposure and overtime, and ensure proper cover-off for employees unable to work.

Schedule of costs by waste stream

12 months ended May 31

	Period from June 1, 2021 to May 31, 2022			
	Garbage	Recycling	Organics	Total
	\$	\$	\$	\$
Labour costs				
Salaries	980,310	673,963	673,963	2,328,237
Employer benefit contributions	285,478	196,266	196,266	678,010
Overtime	227,381	156,325	156,325	540,031
WSIB costs	48,948	33,652	33,652	116,252
	1,542,118	1,060,206	1,060,206	3,662,530
Subcontracted labour	180,405	124,029	124,029	428,463
	1,722,523	1,184,235	1,184,235	4,090,993
Vehicle costs				
Maintenance, repairs and tires	430,392	625,246	625,246	1,680,884
Depreciation	312,546	—	—	312,546
Fuel	300,302	191,121	191,121	682,544
Insurance and licensing	22,456	11,813	11,813	46,083
	1,065,696	828,181	828,181	2,722,058
Materials and supplies				
Personnel and safety supplies	34,040	23,403	23,403	80,845
Miscellaneous repairs and services	21,321	14,658	121,346	157,325
Communications	7,159	4,922	4,922	17,002
Tools and parts	12,390	8,518	8,518	29,426
Office and administrative supplies	11,993	8,245	8,245	28,484
	86,902	59,745	166,434	313,082
Interest on Vehicle Loan	3,652	—	—	3,652
Property lease	15,074	10,363	10,363	35,800
Professional services	3,771	2,592	2,592	8,955
Total expenditures	2,897,618	2,085,117	2,191,805	7,174,540
Statistical information				
Actual tonnage in metric tonnes	18,245	8,662	13,728	40,636
Actual cost per tonne	158.81	240.71	159.66	176.56

Schedule of costs by waste stream

12 months ended May 31

	Period from June 1, 2020 to May 31, 2021			
	Garbage	Recycling	Organics	Total
	\$	\$	\$	\$
Labour costs				
Salaries	918,464	721,651	721,651	2,361,766
Employer benefit contributions	255,540	200,782	200,782	657,104
Overtime	156,194	122,724	122,723	401,641
WSIB costs	40,824	32,076	32,076	104,976
	1,371,022	1,077,233	1,077,232	3,525,487
Subcontracted labour	158,389	124,448	124,448	407,285
	1,529,411	1,201,681	1,201,680	3,932,772
Vehicle costs				
Maintenance, repairs and tires	566,093	585,839	585,839	1,737,771
Depreciation	195,932	—	—	195,932
Fuel	205,791	121,944	121,945	449,680
Insurance and licensing	25,327	12,158	12,159	49,644
	993,143	719,941	719,943	2,433,027
Materials and supplies				
Personnel and safety supplies	29,005	22,789	22,789	74,583
Miscellaneous repairs and services	23,937	18,807	70,674	113,418
Communications	9,900	7,779	7,778	25,457
Tools and parts	11,254	8,842	8,842	28,938
Office and administrative supplies	9,274	7,287	7,287	23,848
	83,370	65,504	117,370	266,244
Interest on Vehicle Loan	2,421	—	—	2,421
Property lease	13,922	10,939	10,939	35,800
Professional services	5,225	4,105	4,105	13,435
Total expenditures	2,627,492	2,002,170	2,054,037	6,683,699
Statistical information				
Actual tonnage in metric tonnes	19,862	9,034	14,223	43,119
Actual cost per tonne	132.29	221.63	144.42	155.01