

**Report to / Rapport au:**

**OTTAWA POLICE SERVICE BOARD/  
LA COMMISSION DE SERVICE DE POLICE D'OTTAWA**

**24 June 2024 / 24 juin 2024**

**Submitted by / Soumis par:**

**Chief of Police, Ottawa Police Service / Chef de police, Service de police d'Ottawa**

**Contact Person / Personne ressource:**

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**SUBJECT: RESPONSE TO INQUIRY I-24-01 - OPS' SUMMARY OF THE COSTS  
OF DEMONSTRATIONS IN 2023**

**OBJET: RÉPONSE À LA DEMANDE DE RENSEIGNEMENTS I-24-01 –  
RÉSUMÉ DU SERVICE DE POLICE D'OTTAWA DES COÛTS DES  
MANIFESTATIONS EN 2023**

**REPORT RECOMMENDATIONS**

**That the Ottawa Police Service Board receive this report for information.**

**RECOMMANDATIONS DU RAPPORT**

**Que la Commission de service de police d'Ottawa prenne connaissance du  
présent rapport à titre d'information.**

**INQUIRY**

Could the Ottawa Police Service please provide the following costing for demonstration related duties in 2023:

- Officer overtime,
- Bringing in services from other jurisdictions to support,
- Costs of other resources (vehicles, specialized PPE, etc.),
- Costs related to planning, including intelligence gathering, convening partners, etc.,

- Administrative costs as well as costs related to civilian supports, including communications/media,
- Other costs incurred as a result of managing demonstrations.

## RESPONSE

The Ottawa Police Service (OPS) planned and responded to numerous large events and demonstrations in 2023, including one-day and multi-day events. These events occurred consistently and steadily throughout the course of the year. In 2023, as in previous years, the OPS continued taking a more robust approach to the planning and deployment of police. This was evident during the major events that occurred in 2023, including Convoy 2.0, the visit by the President of the United States, the visit by the President of Ukraine, and the 1 Million March 4 Children (“1MM4C”) protest. Ongoing demonstrations related to the Israeli-Palestinian conflict and other Federal matters continued to draw on resources throughout the fourth quarter of 2023, with a deployment almost every weekend. The OPS has continued to rely on partner agency police resources during larger scale events. Without utilization of these additional resources, this work is managed by off-duty members on overtime.

**Table 1: Deployment Costs by Category**

<b>Deployment Costs by category</b>	<b>Total (\$)</b>
Intelligence Gathering and Planning	<b>1,855,496</b>
Deployment – Regular Hours	<b>1,645,604</b>
Overtime	<b>5,673,654</b>
Surge Capacity	<b>6,330,011</b>
Non-Compensation Costs (equipment, hospitality, leased space, vehicle costs, etc.)	<b>3,684,355</b>
Administration	<b>1,182,746</b>
<b>Total Deployment Costs*</b>	<b>\$20,371,866</b>

\*The costs above reflect all incremental event costs, but only the recoverable non-incremental costs that are eligible for reimbursement from another organization. The

costing above included within Table 1 has been categorized as per the breakdown requested in the original inquiry received.

As shown, the 2023 policing costs resulting from demonstration related duties exceeded \$20 million. Approximately 45% of these costs are OPS personnel costs, including salary, overtime, and benefits. This figure is understated as it doesn't include all the regular time of members deployed. The second largest cost driver is surge capacity costs, which are payments made to partner agency police services for the additional resources they provide to staff the larger events and demonstrations. Other deployment costs as outlined in the chart include radio usage costs, vehicle costs, lodging and a multitude of other costs. Administration charges are also identified for various events, as per the terms and conditions of the respective frameworks.

**Table 2: Costs by Event and Program**

<b>Costs by Event and Program</b>		<b>Total (\$)</b>
<b>NCEPC</b>	Truck Convoy 2.0	2,430,756
<b>NCEPC</b>	Canada Day	1,754,454
<b>NCEPC</b>	Palestine/Israel	1,608,158
<b>NCEPC</b>	1MM4C & 1MM4C 2.0	1,119,505
<b>NCEPC</b>	Administration Costs	1,100,917
<b>NCEPC</b>	Fixed Sectional Recoveries	955,728
<b>NCEPC</b>	Truck Convoy	910,287
<b>NCEPC</b>	Smaller Events & Demonstrations	696,355
<b><u>NCEPC Subtotal</u></b>		<b><u>\$ 10,576,161</u></b>
<b>MIESCF</b>	President of the United States and President of Ukraine	8,929,857
<b>Municipal</b>	Panda Game	467,201
<b>Municipal</b>	St. Patrick's Day	398,647

<b><u>Other Subtotal</u></b>		<b><u>\$9,795,705</u></b>
<b>Total Costs</b>		<b>\$20,371,866</b>

In addition, the demonstration costs have been categorized under the reporting framework for reimbursement, if eligible, or identified as municipal, as shown in Table 2. The two frameworks under which the OPS submits for cost reimbursement for eligible events are the National Capital Extraordinary Policing Contract (“NCEPC”) and the Major International Event Security Cost Framework (“MIESCF”), both with Public Safety Canada. Both Presidential visits fall under MIESCF, while all other eligible events and demonstrations associated with policing duties specific to the Nation’s Capital are within the scope of NCEPC.

There are also municipal events for which the OPS incurs incremental costs associated with the additional police presence required for these annual events. The costs shown above for the municipal events are only incremental costs, such as overtime and non-compensation costs, and these are largely borne by the municipal taxpayer. As such, the OPS is not fully recovering the costs above, and both non-recoverable event costs and costs considered ineligible per the MIESCF framework are absorbed by the OPS. Further, the NCEPC costs identified are the figures submitted for reimbursement and subject to audit, therefore there remains the risk they will not be recovered in their entirety.

As demonstrated by the financial data, the cost of policing continues to increase in correlation to the heightened number of events and demonstrations. These incremental costs continue to pose a significant draw on available resources. Although these numbers are for 2023, the number of events and demonstrations has continued at a consistent level through the start of 2024 as was experienced in 2023.

In conclusion, the \$20.3M in costs exemplifies a significant demand on policing resources in response to the demonstrations and events in 2023.