

Financial Statements

The Sparks Street Mall Authority

December 31, 2023



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INDEPENDENT AUDITOR'S REPORT

To the Board of Management and Members of The Sparks Street Mall Authority

Opinions, including Qualified Opinion on the Results of Operations, Changes in Net Financial Assets and Cash Flows

We have audited the financial statements of The Sparks Street Mall Authority (the "Entity"), which comprise:

- the statement of financial position as at December 31, 2023
- the statement of operations for the year then ended
- the statement of changes in net financial assets for the year then ended
- the statement of cash flows for the year then ended
- and notes to the financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

Unmodified Opinion on Financial Position

In our opinion, the accompanying statement of financial position presents fairly, in all material respects, the financial position of the Entity as at December 31, 2023, in accordance with Canadian public sector accounting standards.

Qualified Opinion on Results of Operations, Changes in Net Financial Assets and Cash Flows

In our opinion, except for the possible effects on the comparative information of the matter described in the "***Basis for Qualified Opinions, including Basis for Qualified Opinion on the Results of Operations and Cash Flows***" section of our auditor's report, the accompanying statement of operations, statement of changes in net financial assets and statement of cash flows present fairly, in all material respects, the results of operations, changes in net financial assets and cash flows for the year ended December 31, 2023 in accordance with Canadian public sector accounting standards.



Basis for Qualified Opinions, including Basis for Qualified Opinion on the Results of Operations and Cash Flows

During the years ended December 31, 2020 and December 31, 2021, the BIA applied for and received \$8,764 and \$21,677, respectively, in government assistance from the Canada Emergency Wage Subsidy [“CEWS”] program under the COVID-19 Economic Response Plan in Canada, which was recognized as revenue in each respective year. The predecessor auditor was not able to obtain sufficient appropriate audit evidence about the BIA’s eligibility for the CEWS program in order to recognize the amount in revenue in the years ended December 31, 2020 or December 31, 2021. As a result, the predecessor auditor was unable to determine whether any adjustments might be necessary to accounts payable and accrued liabilities, net financial assets, and accumulated surplus as at December 31, 2022, and the annual surplus(deficit) for the year ended December 31, 2022. The predecessor auditor’s audit opinion on the financial statements for the year ended December 31, 2022 was modified accordingly because of the possible effects of this limitation in scope.

As a result, our opinion on the results of operations, changes in net financial assets and cash flows for the year ended December 31, 2023 is also qualified because of the possible effects of this matter on the comparability of the current period’s figures to the comparative information.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the “***Auditor’s Responsibilities for the Audit of the Financial Statements***” section of our auditor’s report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our unmodified opinion on the financial position and our qualified opinion on the results of operations, changes in net financial assets, and cash flows.

Other Matter – Comparative Information

The financial statements for the year ended December 31, 2022 were audited by another auditor who expressed a qualified opinion on those financial statements on October 24, 2023, due to the matter described in the “***Basis for Qualified Opinions, including Basis for Qualified Opinion on the Results of Operations and Cash Flows***” section.

Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.



In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.

- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



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- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure, and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

KPMG LLP

Chartered Professional Accountants, Licensed Public Accountants

Ottawa, Canada

October 1, 2024

THE SPARKS STREET MALL AUTHORITY

STATEMENT OF FINANCIAL POSITION

As at December 31, 2023, with comparative information for 2022

Financial assets	2023	2022
Cash	\$15,894	\$24,280
Cash on deposit with the Corporation of the City of Ottawa	835,752	645,539
Accounts receivable	23,387	127,084
Total financial assets	875,033	796,903
Liabilities		
Accounts payable and accrued liabilities <i>[note 2]</i>	145,642	13,907
Total liabilities	145,642	13,907
Net financial assets	729,391	782,996
Non-financial assets		
Prepaid expenses	3,873	46,434
Tangible capital assets <i>[note 3]</i>	285,450	207,061
Total non-financial assets	289,323	253,495
Accumulated surplus	\$1,018,714	\$1,036,491

See accompanying notes

THE SPARKS STREET MALL AUTHORITY

STATEMENT OF OPERATIONS

For the year ended December 31, 2023, with comparative information for 2022

Revenue	Budget 2023 [note 6]	Actual 2023	Actual 2022
Tax revenue [note 4]	\$203,177	\$232,025	\$232,025
Payments in lieu of taxation	251,823	257,975	257,975
Other revenue	318,900	225,076	178,668
Long term rents/concessions	40,000	37,014	–
Subtotal	813,900	752,090	668,668
CEWS repayment [note 5]	–	(34,088)	–
Total revenue	813,900	718,002	668,668
Expenses			
Maintenance	341,400	358,948	278,672
Office	416,395	169,579	47,175
Salaries	209,150	143,168	142,484
Depreciation	–	38,530	41,592
Rent	52,000	18,962	21,926
Audit fees	3,000	5,963	3,946
Insurance	1,500	1,070	1,590
Professional and consulting	800	239	145
Electricity and water	1,600	(680)	2,192
Total expenses	1,025,845	735,779	539,722
Annual (deficit) surplus	(211,945)	(17,777)	128,946
Accumulated surplus, beginning of year	1,036,491	1,036,491	907,545
Accumulated surplus, end of year	\$824,546	\$1,018,714	\$1,036,491

See accompanying notes

THE SPARKS STREET MALL AUTHORITY

STATEMENT OF CHANGES IN NET FINANCIAL ASSETS

For the year ended December 31, 2023, with comparative information for 2022

	Actual 2023	Actual 2022
Annual (deficit) surplus	(\$17,777)	\$128,946
Decrease (increase) in prepaid expenses	42,561	(42,128)
Depreciation of tangible capital assets	38,530	41,592
Acquisition of tangible capital assets	(116,919)	(114,268)
(Decrease) increase in net financial assets	(53,605)	14,142
Net financial assets, beginning of year	782,996	768,854
Net financial assets, end of year	\$729,391	\$782,996

See accompanying notes

THE SPARKS STREET MALL AUTHORITY

STATEMENT OF CASH FLOWS

For the year ended December 31, 2023, with comparative information for 2022

Operating transactions	2023	2022
Annual (deficit) surplus	(\$17,777)	\$128,946
Add item not affecting cash		
Depreciation	38,530	41,592
Changes in non-cash working capital balances related to operations		
Decrease (increase) in accounts receivable	103,697	(78,011)
Decrease (increase) in prepaid expenses	42,561	(42,128)
Increase (decrease) in accounts payable and accrued liabilities	131,735	(3,791)
Cash provided by operating transactions	298,746	54,190
Capital transactions		
Acquisition of tangible capital assets	(116,919)	(114,268)
Cash used in capital transactions	(116,919)	(114,268)
Change in cash and cash equivalents		
Net increase (decrease) in cash and cash equivalents during the year	181,827	(60,078)
Cash and cash equivalents, beginning of the year	669,819	729,897
Cash and cash equivalents, end of the year	\$851,646	\$669,819
Cash and cash equivalents consist of		
Cash	\$15,894	\$24,280
Cash on deposit with the Corporation of the City of Ottawa	835,752	645,539
	\$851,646	\$669,819

THE SPARKS STREET MALL AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

For the year ended December 31, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of presentation

The financial statements of The Sparks Street Mall Authority [the “Mall Authority”] are the responsibility of management prepared in accordance with Canadian public sector accounting standards.

Use of estimates

Since a precise determination of many assets and liabilities is dependent upon future events, the preparation of periodic financial statements necessarily involves the use of estimates and approximations. Where and when required, estimates are used in areas such as the useful life of tangible capital assets, depreciation, and other revenues. These estimates and assumptions are based on the BIA’s best information and judgement and actual amounts may differ significantly from these estimates.

Accrual accounting

Revenue and expenditures are reported on the accrual basis of accounting.

The accrual basis of accounting recognizes revenue as it becomes earned and measurable; expenditures are recognized as they are incurred and measurable as a result of receipt of goods or services.

Government transfers are recognized in revenue in the fiscal years during which events giving rise to the transfer occur, provided the transfers are authorized, eligibility criteria and stipulations have been met and reasonable estimates of the amounts can be made.

Tangible capital assets

Tangible capital assets are initially recorded at cost and depreciated over their estimated useful lives using the straight-line method. Capital expenditures that do not generate future economic benefit to the Mall Authority are charged to operations in the year of acquisition.

The equipment, less residual value, is depreciated on a straight-line basis over its estimated useful life, which ranges from three to fifteen years. When a new tangible asset is acquired, depreciation is recorded when the asset is put into use.

THE SPARKS STREET MALL AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

For the year ended December 31, 2023

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Financial instruments

The financial instruments of the Mall Authority consist of cash, cash on deposit with the Corporation of the City of Ottawa, accounts receivable and accounts payable and accrued liabilities. Unless otherwise noted, it is management's opinion that the Mall Authority is not exposed to significant interest rate, currency, other pricing, market, liquidity or credit risks arising from these financial instruments.

Tax revenue

Annually, the City of Ottawa bills and collects tax levies as well as payments in lieu of taxes on behalf of the Mall Authority. Tax revenue consists of non-exchange transactions. It is recognized in the period to which the assessment relates and reasonable estimates of amounts can be made. Annual revenue also includes adjustments related to reassessments or appeals related to prior years.

2. RELATED PARTY TRANSACTIONS

The Mall Authority purchases certain services from companies controlled by the City of Ottawa, as well as from members of the BIA's Board of Directors and company executives, in the normal course of business at the exchange amount, which is the amount agreed to by both parties. During the year, the Mall Authority incurred expenses of \$18,509 [2022 - \$25,172), which it paid to related parties in return for goods and services.

In 2023, the following material related party transaction occurred with a company associated with a member of the Board of Directors. The Mall Authority paid the National Capital Commission \$15,897 [2022 – \$19,303] for office space under a leasing contract. These transactions occurred at exchange amounts.

In addition, as at December 31, 2023, \$nil [2022 – \$148] is included in accounts payable and accrued liabilities that is due to related parties.

THE SPARKS STREET MALL AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

For the year ended December 31, 2023

3. TAX REVENUE

Tax revenue comprises the following:

	2023	2022
	\$	\$
General tax levy	232,025	238,177
Remissions	–	(6,152)
	232,025	232,025

4. TANGIBLE CAPITAL ASSETS

Tangible capital assets comprise the following:

	2023	2022
	\$	\$
Equipment	449,225	272,882
Asset under construction	–	59,423
Accumulated depreciation	(163,775)	(125,244)
Net book value	285,450	207,061

5. CEWS REPAYMENT

In the years ended December 31, 2020 and December 31, 2021, the BIA applied for the Canada Emergency Wage Subsidy (CEWS) and was approved and received a total of \$34,088 in CEWS funding, which was recorded as other revenue in the year received.

In 2023, the Canada Revenue Agency (CRA) assessed that Business Improvement Areas are non-qualifying entities as per ITA 125.7 and as such, were not eligible to receive CEWS funding. As a result, the BIA recorded a CEWS repayment and an account payable of \$34,088 for the CEWS funding received in prior years.

THE SPARKS STREET MALL AUTHORITY

NOTES TO THE FINANCIAL STATEMENTS

For the year ended December 31, 2023

6. BUDGET AMOUNTS

Budget data presented in these financial statements is based upon the 2023 budget approved by the Board of Directors. The Board-approved budget is prepared on a basis that differs from budget amounts reported on the statements of operations and changes in net financial assets, which are prepared in accordance with Canadian public sector accounting standards. The total approved revenue budget of \$813,900 reconciles to the budget figures reported in these financial statements after deducting the budgeted contribution from reserves of \$211,945, which is not included in revenue for purposes of the financial statement presentation.