

1. **Acquisition Opportunity – Capital Region Resource Recovery Centre**  
**Projet d'acquisition – Centre de récupération des ressources de la région de la capitale**

**Committee Recommendation(s) as amended**

That Ottawa City Council:

1. consider the acquisition of the Capital Region Resource Recovery Centre as described in this report
2. **Direct staff to:**
  - a. **Engage with the already-established Community Liaison Committee for the site, to confirm or update their terms of reference to include, at a minimum:**
    - i. **Representatives from nearby communities (Carlsbad Springs, Russell Township and Vars), South Nation Conservation Authority (SNCA), local farmers, local Ward Councillors, City staff and the facility operator; and**
    - ii. **A requirement that the Community Liaison Committee (CLC) be convened on a regular basis (at least twice per year) to allow regular and timely updates on issues such as proposed changes to the site's permits or its regulated activities, as one avenue to inform and engage the community; and**
  - b. **Following the annual reporting as done for the Environmental Assessment (EA), which includes groundwater, surface water, leachate, landfill gas, dust, noise, biological and geotechnical monitoring, review the annual report and post it publicly, along with a summary (in plain language), for resident review and awareness and offer a technical briefing to the CLC to present the results and ensure awareness of any areas of concern that may warrant further study and/or action; and**

- c. Work with the SNCA to ensure that this landfill is incorporated, as appropriate, into the hazard mapping and scenario planning for the Bear Brook Watershed study.
- d. Should the City of Ottawa be successful in acquiring this site and in advance of its operation, undertake and publish a Human Health Risk Assessment (HHRA) to disclose the already established (via Ministry EA) baseline of contaminant and exposure data and an assessment of the risk to human health; and
  - i. That the HHRA be revised if environmental monitoring reveals a new concern (e.g., exceedance of acceptable thresholds, air emission change, new contaminant of concern is identified) in accordance with normal practices and that this information be publicly available and shared with the Community Liaison Committee.
- e. Prior to site activation and regularly thereafter, assess and make recommendations to reduce the cumulative impact of trucks in the Carlsbad Springs area, both in terms of impact on the road infrastructure and quality of life for residents; and
  - i. Review the rural truck route network serving the CRRRC site and surrounding area in consultations with the CLC and interested residents, including existing and potential truck routes, signage, traffic mitigation measures, and to identify and implement solutions that maximize clear wayfinding for truck operators and minimize disruption and cut-through traffic on residential streets and in rural village cores.
- f. Should the City acquire the CRRRC site, review options available to establish a community benefit mechanism for the City to provide direct positive benefit to Carlsbad Springs and surrounding communities in the form of grants for local improvements, and report back to ARAC in 2027.

- g. As part of the in-depth evaluation that staff are undertaking to develop a recommendation and finalized business case for Ottawa's future waste management system, undertake a market sounding exercise that invites proponents to provide information to City staff related to the Council-approved scenarios outlined in Recommendation 2 of the Waste Management Technologies Feasibility Study Report (Status Quo and Private Facilities, Waste to Energy Incineration Facility, and Construct a New Landfill).

Recommandation(s) du Comité telles que modifiées

Que le Conseil municipal :

1. envisage l'acquisition du Centre de récupération des ressources de la région de la capitale (CRRRC), comme le décrit le présent rapport;
2. demande au personnel de :
  - a. communiquer avec le Comité de liaison communautaire (CLC) déjà mis sur pied pour l'installation, afin de confirmer ou de mettre à jour son mandat pour y inclure, au minimum :
    - i. des représentants des communautés voisines (Carlsbad Springs, municipalité de Russell et Vars), la Conservation de la Nation Sud, des fermiers locaux, des conseillers et conseillères des quartiers locaux, du personnel de la Ville et l'exploitant de l'installation; et
    - ii. l'exigence que le CLC soit convoqué régulièrement (au moins deux fois par an) pour permettre des mises à jour régulières et en temps opportun sur des enjeux, tels que les changements proposés aux permis ou aux activités réglementées de l'installation, comme un moyen d'informer et de mobiliser la communauté;
  - b. après la présentation du rapport annuel produit aux fins de l'évaluation environnementale, qui traite de l'eau souterraine, des eaux de surface, du lixiviat, des gaz d'enfouissement, de la

poussière, du bruit et de la surveillance biologique et géotechnique, examiner le rapport annuel et le rendre public, accompagné d'un résumé (en langage simple), pour que les résidents en prennent connaissance, et offrir un breffage technique au CLC afin de lui présenter les résultats et d'informer ses membres de tout sujet de préoccupation pouvant justifier d'autres études ou mesures;

- c. Collaborer avec la Conservation de la Nation Sud pour s'assurer que la décharge en question est intégrée, selon le cas, à la cartographie des risques et à la planification de scénarios de l'étude du bassin versant de Bear Brook;
- d. Si la Ville d'Ottawa réussit à acquérir l'installation en question et avant le début de l'exploitation de celle-ci, effectuer et publier une évaluation des risques pour la santé humaine (*Human Health Risk Assessment*) afin de divulguer les données de référence déjà établies (au moyen de l'évaluation environnementale du Ministère) relatives aux contaminants et à l'exposition et une évaluation des risques pour la santé humaine; et
  - i. réviser l'évaluation des risques pour la santé humaine si la surveillance environnementale révèle une nouvelle préoccupation (p. ex., dépassement des seuils acceptables, changement dans les émissions atmosphériques ou nouveau contaminant identifié), conformément aux pratiques courantes, et rendre cette information publique et la transmettre au Comité de liaison communautaire;
- e. Avant la mise en service de l'installation, et régulièrement par la suite, procéder à une évaluation de la situation et formuler des recommandations pour réduire les effets cumulatifs des camions dans le secteur de Carlsbad Springs, quant à l'incidence sur l'infrastructure routière et sur la qualité de vie des résidents; et
  - i. examiner le réseau rural d'itinéraires pour les camions qui servent l'installation du CRRRC et le secteur environnant

**dans le cadre de consultations du CLC et des résidents concernés, notamment les itinéraires pour camions existants et potentiels, la signalisation et les mesures d'atténuation de la circulation, et trouver et mettre en œuvre des solutions visant à maximiser la signalisation d'orientation claire pour les chauffeurs de camion et à minimiser les perturbations et la circulation de transit sur les rues résidentielles et dans le cœur des villages ruraux;**

- f. **Si la Ville acquiert le CRRRC, étudier les possibilités d'établir un mécanisme au bénéfice de la communauté, afin que la Ville accorde un avantage direct à Carlsbad Springs et aux communautés environnantes, sous forme de subventions pour des améliorations locales, et présenter un rapport au Comité de l'agriculture et des affaires rurales en 2027;**
- g. **Dans le cadre de l'évaluation approfondie qu'il entreprend afin de formuler cette recommandation et de produire cette analyse, de mener un sondage du marché dans lequel il invite les proposants à lui fournir de l'information en lien avec les scénarios approuvés par le Conseil, décrits dans la recommandation 2 du *Rapport sur l'étude de faisabilité des technologies de gestion des déchets* (statu quo et infrastructures privées d'élimination des déchets; installation d'incinération pour la transformation des déchets en énergie; construction d'une nouvelle décharge).**

Documentation/Documentation

1. Extract of draft Minutes, Finance and Corporate Services Committee, November 21, 2025.

Extrait de l'ébauche du procès-verbal du Comité des finances et des services organisationnels, le 21 novembre 2025.

2. General Manager's Report, Public Works Department, submitted 12

November 2025 (ACS2025-PWD-GEN-0002).

Rapport du directeur général, Services des travaux publics, soumis le 12 novembre 2025 (ACS2025-PWD-GEN-0002).

Acquisition Opportunity – Capital Region Resource Recovery Centre

File No: ACS2025-PWD-GEN-0002 - Citywide

**Report Recommendation(s)**

**That the Finance and Corporate Services Committee recommend that Ottawa City Council consider the acquisition of the Capital Region Resource Recovery Centre as described in this report.**

At the beginning of the meeting, the City Clerk, Caitlin Salter MacDonald provided an overview with respect to the Code of Conduct including provisions relating to confidential information.

Mayor Sutcliffe provided opening remarks prior to the Committee receiving a PowerPoint presentation from Alain Gonthier, General Manager, Public Works (A copy of the slide presentation is filed with the Office of the City Clerk):

Prior to the delegations, Motions were read in on behalf of Councillor Skalski from Vice-Chair Kitts and Councillor Brown, listed below:

The committee heard the following delegations:

1. Jennifer van Koughnett
2. Emma Bainbridge, CAFES\*
3. Sue Langlois, Lucie Régimbald, Capital Regions Citizen Coalition for the Protection of the Environment (CRCCPE)\*
4. Duncan Bury, Waste Watch Ottawa\*
5. Robert Leth, Managing Director, NH3 Group of Companies\*
6. Harry Baker\*

7. Pamela O'Donnell\*
8. Aidan McCannell
9. Charlotte Greer

[ \* Individuals / groups marked with an asterisk above either provided comments in writing or by e-mail; all submissions and presentations are held on file with the Office of the City Clerk. ]

The following written submissions were received by and filed with the Office of the City Clerk, and distributed to Committee Members:

- Email from Carlsbad Springs Community Association (CSCA) dated 14 November 2025
- Email from Rainer Bloess dated 17 November 2025

Following delegations, questions to staff, the following Staff responded to questions:

- Alain Gonthier, General Manager, Public Works (PW)
- Shelley McDonald, Director, Solid Waste Service, PW
- Debbie Stewart, General Manager, Strategic Initiatives
- Cyril Rogers, General Manager, Finance and Corporate Services

**Motion No. FCSC FCSC-2025-31-01**

Moved by C. Kitts

**WHEREAS the Finance and Corporate Services Committee is considering a report regarding the potential municipal acquisition of the Capital Region Resource Recovery Centre (CRRRC) site; and**

**WHEREAS rural residents have expressed to the Ministry and members of City Council significant interest in and concern about the potential for any landfill operation to contaminate groundwater, pollute the air and impact the quality of life of residents including contributing dust and noise; and**

**WHEREAS** local residents campaigned the Ministry to “dump the dump” for over 15 years questioning on the suitability of a landfill on leda clay and expressing concerns related to the stability of the ground and potential release of leachate and other toxins; and

**WHEREAS** Carlsbad Springs lies within the Bear Brook watershed, a headwater stream that flows to the South Nation River dominated by leda clay and other fine textured soils, which includes provincially significant wetlands, and wildlife habitat; and

**WHEREAS** the South Nation Conservation Authority is currently studying the Bear Brook Watershed to examine how future land use and climate change could impact the watershed; and

**WHEREAS** the last environmental assessment made public for the site by the Ministry of the Environment was dated 2015; and

**WHEREAS** a Community Liaison Committee was established through the Minis-try’s environmental assessment process to represent best practice and support transparency, identify early issues and collaborate on problem-solving;

**THEREFORE BE IT RESOLVED THAT** Finance and Corporate Services Committee recommend Council direct staff to engage with the already-established Community Liaison Committee for the site, to confirm or update their terms of reference to include, at a minimum:

- Representatives from nearby communities (Carlsbad Springs, Russell Township and Vars), SNC, local farmers, local Ward Councillors, City staff and the facility operator;
- A requirement that the Community Liaison Committee be convened on a regular basis (at least twice per year) to allow regular and timely updates on issues such as proposed changes to the site’s permits or its regulated activities, as one avenue to inform and engage the community; and

**BE IT FURTHER RESOLVED THAT** following the annual reporting as done for the EA, which includes groundwater, surface water, leachate, landfill gas, dust, noise, biological and geotechnical

monitoring, that staff be directed to review the annual report and post it publicly, along with a summary (in plain language), for resident review and awareness and offer a technical briefing to the CLC to present the results and ensure awareness of any areas of concern that may warrant further study and/or action; and

**BE IT FURTHER RESOLVED THAT** staff be directed to work with the SNC to ensure that this landfill is incorporated, as appropriate, into the hazard mapping and scenario planning for the Bear Brook Watershed study.

Carried

**Motion No. FCSC FCSC-2025-31-02**

Moved by C. Kitts

**WHEREAS** a Human Health Risk Assessment (HHRA) is a structured, scientific process used to evaluate whether people may be exposed to harmful substances and if so, whether those exposures could pose health risks; and

**WHEREAS** the Ministry's environmental assessment includes an overall assessment of potential impacts, alongside air quality, groundwater and ecological studies; and

**WHEREAS** upholding the best interest of residents would include ensuring the safety of groundwater, soil, air, and other aspects of the environment that contribute to human health; and

**WHEREAS** the site has a history of industrial activities (auto wrecker) for over 30 years; and

**WHEREAS** residents have serious concerns about potential human environmental health impacts that could occur in the event of contaminant releases from an active landfill;

**THEREFORE BE IT RESOLVED** that Finance and Corporate Services Committee recommend Council direct staff, should the City of Ottawa be successful in acquiring this site and in advance of its operation, to undertake and publish an HHRA to disclose the

already-established (via Ministry EA) baseline of contaminant and exposure data and an assessment of the risk to human health; and

**BE IT FURTHER RESOLVED** that the HHRA be revised if environmental monitoring reveals a new concern (e.g., exceedance of acceptable thresholds, air emission change, new contaminant of concern is identified) in accordance with normal practices and that this information be publicly available and shared with the CLC.

Carried

**Motion No. FCSC FCSC-2025-31-03**

Moved by C. Kitts

**WHEREAS** Council is considering a report regarding the potential municipal acquisition of the Capital Region Resource Recovery Centre (CRRRC) site located near Carlsbad Springs; and

**WHEREAS** increased activity at the site will result in additional truck traffic using the surrounding rural road network; including heavy trucks and employee and visitor trips, with implications for safety, traffic operations and quality of life in and around Carlsbad Springs; and

**WHEREAS** residents in Carlsbad Springs and nearby rural villages have raised concerns to the Ministry and members of Council regarding heavy truck traffic, including noise, safety, and cut-through movements on residential streets and through village cores; and

**WHEREAS** the City's rural truck route network and associated signage may be reviewed and improved to better direct trucks to appropriate corridors and minimize impacts on local communities; and

**WHEREAS** the Transportation Master Plan (TMP) is the City's primary tool for identifying and prioritizing major transportation infrastructure investments over the long term; and

**WHEREAS** proactively identifying and prioritizing network improvements that support safe and efficient access to the CRRRC

site and protect nearby rural communities from undue impacts would better position the City to respond to future growth in the area;

**THEREFORE BE IT RESOLVED THAT Finance and Corporate Services Committee recommend Council direct staff, prior to site activation and regularly thereafter, to assess and make recommendations to reduce the cumulative impact of trucks in the Carlsbad Springs area, both in terms of impact on the road infrastructure and quality of life for residents; and**

**BE IT FURTHER RESOLVED THAT Finance and Corporate Services Committee recommend Council direct staff to review the rural truck route network serving the CRRRC site and surrounding area in consultations with the CLC and interested residents, including existing and potential truck routes, signage, traffic mitigation measures, and to identify and implement solutions that maximize clear way-finding for truck operators and minimize disruption and cut-through traffic on residential streets and in rural village cores.**

**Carried**

**Motion No. FCSC FCSC-2025-31-04**

Moved by D. Brown

**WHEREAS Council is considering a report regarding the potential municipal acquisition of the Capital Region Resource Recovery Centre (CRRRC) site located near Carlsbad Springs; and**

**WHEREAS recognizing the impacts that landfill operations have on residents, Private sector proponents develop community benefit programs to provide positive investments directly to the impacted community in the form of grants to im-prove parks and pathways, scholarships etc.; and**

**WHEREAS rural communities often shoulder a disproportionate share of environmental and infrastructural burdens, like landfills, that compromise their quality of life and the rural lifestyle that they enjoy.**

**THEREFORE BE IT RESOLVED** that Finance and Corporate Services Committee recommend Council direct staff, should the City acquire the CRRRC site, to review options available to establish a community benefit mechanism for the City to provide direct positive benefit to Carlsbad Springs and surrounding communities in the form of grants for local improvements, and report back to ARAC in 2027.

**Carried**

**Motion No. FCSC FCSC-2025-31-05**

Moved by D. Brown

**Though a potential purchase of the CRRRC does not preference or preclude any future waste management decision of Council, it does represent new information to consider as staff develop a recommendation and finalized business case for Ottawa's future waste management system. As part of the in-depth evaluation that staff are undertaking to develop a recommendation and finalized business case for Ottawa's future waste management system, staff be directed to undertake a market sounding exercise that invites proponents to provide information to City staff related to the Council approved scenarios outlined in Recommendation 2 of the Waste Management Technologies Feasibility Study Report (Status Quo and Private Facilities, Waste to Energy Incineration Facility, and Construct a New Landfill).**

Carried with Councillor J. Leiper dissenting

The recommendation as amended was Carried on a division of 8 Yeas to 3 Nays:

For (8): M. Sutcliffe, L. Dudas, C. Curry, G. Gower, R. King, J. Leiper, R. Brockington, and S. Menard

Against (3): C. Kitts, M. Luloff, and D. Brown

**Carried (8 to 3)**