

Report to / Rapport au:

**OTTAWA POLICE SERVICE BOARD
COMMISSION DE SERVICE DE POLICE D'OTTAWA**

23 February 2026 / 23 février 2026

Submitted by / Soumis par:

Board Solicitor / L'avocat de la Commission

Contact Person / Personne ressource:

Stuart Huxley, City Solicitor / Avocat général

613-580-2424, ext. 21630 / *stuart.huxley@ottawa.ca*

SUBJECT: LEGAL SERVICES STATUS REPORT – 2025 FOURTH QUARTER

OBJET: RAPPORT D'ÉTAPE DES SERVICES JURIDIQUES – QUATRIÈME TRIMESTRE DE 2025

REPORT RECOMMENDATIONS

That the Ottawa Police Service Board receive this report for information.

RECOMMANDATIONS DU RAPPORT

Que la Commission de service de police d'Ottawa prenne connaissance du présent rapport.

BACKGROUND

Legal Services is a full-service, in-house law practice that provides a broad range of services to the Ottawa Police Service Board in the areas of civil litigation, labour and employment law, procedural and general legal advice, and corporate / commercial / development and environmental law. Legal Services' objective is to achieve this through the most cost-effective and efficient combination of both in-house and external lawyers. With respect to external lawyers, Legal Services has a strategic standing offer (SSO) with multiple law firms for the provision of external legal services. The current standing offer, negotiated for the period 2024-2027, provides favourable, hourly rates set for the duration of the SSO term.

Pursuant to Section 6.1 of Board Policy #GA-8 – Legal Services, the Board Solicitor shall submit a report to the Board on a quarterly basis that includes statistical information and concise analysis of trends on:

1. positive and negative variances against the approved budget;
2. all claims or actions filed against the Board including how many have been filed, how many are outstanding, how many have been settled, the nature of them (categorized by type), and the cost of settlements;
3. the number, cost and outcome of all appeals and applications for judicial review;
4. any issues of significance the Board should be advised of.

In compliance with Section 6.1, this report provides the requested information with respect to the fourth quarter of 2025.

In accordance with the direction of the Board at its April 23, 2018 meeting, the report has been revised to include a year-over-year comparison of data, at each quarter, with respect to the budgetary spending and various types of claims managed.

DISCUSSION

Budget and Impacts

This section gives an overview of the budget and its impacts related to internal and external legal costs. The Board has allocated \$328,100 for the provision of legal services in 2025. These costs reflect the provision of internal and external legal services against the approved Board budget and are inclusive of taxes for external fees.

Internal Legal Costs

Costs of internal legal services provided to the Board for Q4 2025 totaled \$25,080.

External Legal Costs

Costs of external legal services provided to the Board for Q4 2025 totaled \$217,551.

Total Legal Costs

At the completion of the fourth quarter, a total of \$660,471 or approximately 201 percent of the legal costs budget was spent, as compared with 168 percent of the budget (\$552,187) spent at the same point in time last year.

Table 1 - Ottawa Police Service – Total Costs of Legal Services Q4 2025

Item	Q1	Q2	Q3	Q4
Internal Costs	\$7,970	\$10,925	\$2,810	\$25,080
External Costs	\$39,361	\$211,824	\$144,950	\$217,551
Total, Quarter	\$47,331	\$222,749	\$147,760	\$242,631
Total, YTD	\$47,331	\$270,080	\$417,840	\$660,471

Civil Litigation Matters**Non-Litigated Claims**

During the fourth quarter of 2025, six new claims were received by Legal Services, compared with 12 new claims received in the same period the previous year. Of these claims, one was closed-paid and the remaining five claims remain open as the evaluation of these matters is ongoing.

There are currently 20 non litigated claims involving the Ottawa Police Service Board being handled by Legal Services. The following chart provides a breakdown of these non-litigated claims by type, as of the end of the fourth quarter 2025.

Table 3 - All Open Non-Litigated Claims – Ottawa Police Service Board – Q4 2025

Type of Claim	Number of Open Non-Litigated Claims
Assault by Third Party	1
City Vehicle Hitting Pedestrian/Cyclist-Accident Benefits	1
Damage/Injuries-Arrest/Detainment	4
Damage to TP Property by City Vehicle	2

Errors and Omissions Liability	1
Harassment	1
Loss Involving Police Property Room	1
MVA, City and Third Party Vehicle	1
Other Third Party Bodily Injury	1
Pedestrian Contact with City Unit (not MVA)	1
Property Damage-Forced Entry by Police	2
Slander, Defamation	1
Third Party Vehicle Damage-Other	1
Vehicle Towing/Impounding	2
Total Number of Open Non-Litigated Claims	20

Litigated Claims

Legal Services received a total of five new Statements of Claim on behalf of the Board in the fourth quarter of 2025, compared with six Statements of Claim received during the same period the previous year.

There are currently 88 open litigated claims against the Board. Due to a number of reasons including direction by the Board's insurer, the requirement for specialized legal expertise, or capacity constraints, 72 of those claims are with external legal counsel. The remaining 16 open litigated claims are assigned to in-house legal counsel.

The following table sets out the number of open litigated claims by type, as of the end of the fourth quarter 2025.

Table 2 - All Open Litigated Claims – Ottawa Police Service Board – Q4 2025

Type of Claim	Number of Open Litigated Claims
Application	1

Type of Claim	Number of Open Litigated Claims
Breach of Charter Rights	14
Breach of Contract	1
Error and Omission	1
Excessive Force/Assault	11
False Arrest	10
Malicious Prosecution	3
Motor Vehicle Accident	9
Negligence/Negligent Investigation	29
Personal Injury	8
Vehicle/Property Damage	1
Total Number of Open Litigated Claims	88

Claims Closed – Litigated and Non-Litigated

During the fourth quarter of 2025, 11 claims files were closed by Legal Services. A summary of these closed claims by claim type with their associated total expense is set out below.

Of these claims, five were closed denied at the non-litigation claims stage, and one claim was closed-dismissed at the litigation stage. No expense was incurred by the Board in the resolution of these six claims.

The remaining five claims were closed and had an associated expense to the Board. The expenses associated with these claims is set out below by claim type and is inclusive of any and all legal fees, disbursements and/or settlement or judgment amounts paid by the Board. This figure represents the expense incurred over the lifetime of the claims and is not limited to the expenses incurred in the fourth quarter of 2025.

Table 4 – Ottawa Police Service Board Claims closed in Q4 2025

Claim Type	Number of Claims	Paid Sum
Damage/Injuries-Arrest/Detainment	4	\$12,760.00
Discrimination	1	\$0
Damage to TP Property by City Vehicle	1	\$376.85
Errors and Omissions Liability	1	\$11,176.25
MVA, City and Third Party Vehicle	1	\$82,618.98
Property Damage-Forced Entry by Police	2	\$0
Vehicle Towing/Impounding	1	\$0
Total Closed Police Services Claims for Quarter	11	\$106,932.08

Appeals and Applications for Judicial Review

One application for judicial review was received this quarter seeking to quash a decision of an arbitrator made September 5, 2025 ruling in favour of the Board that there was no jurisdiction to hear a grievance by the applicant seeking legal indemnification pursuant to a collective agreement. The matter will proceed to the Divisional Court with a decision expected during 2026.

Labour, Employment and Human Rights Matters

In addition to the above civil litigation claims, Legal Services is currently managing 91 active labour and employment law matters on behalf of the Police Services Board, as compared to 105 files which were active at the end of the fourth quarter of the previous year, with nine new files opened in fourth quarter of 2025. For the year to date, three files for labour and employment law matters were closed. Two new labour and employment law matters were outsourced in the fourth quarter of 2025.

ISSUES OF SIGNIFICANCE

There were no significant issues to report in the fourth quarter of 2025.

CONSULTATION

As this report is administrative in nature, consultation was not required.

FINANCIAL IMPLICATIONS

Financial implications are as presented in this report.

CONCLUSION

It is anticipated that the 2026 first quarter report will be presented to the Board at its April 2026 meeting.