REPORT 12 25 NOVEMBER 2020 COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS RAPPORT 12 LE 25 NOVEMBRE 2020

3. COMMENTS ON DRAFT BLUE BOX REGULATIONS

COMMENTAIRES SUR LA VERSION PROVISOIRE DU RÈGLEMENT SUR LE PROGRAMME DE BOÎTES BLEUES

24

COMMITTEE RECOMMENDATIONS

That Council:

- 1. Delegate authority to the General Manager of Public Works and Environmental Services to work with the Solid Waste Master Plan Council Sponsors Group to prepare and finalize comments on the draft blue box regulations on behalf of the City of Ottawa; and
- 2. Direct City staff to provide Council with a copy of the comments submitted to the Province and provide an update to Committee and Council to highlight any notable changes between the draft regulations and final regulations, once they are registered in late 2020 or early 2021.

RECOMMANDATIONS DU COMITÉ

Que le Conseil :

- 1. Délègue au directeur général des Travaux publics et de l'Environnement le pouvoir de collaborer avec le Groupe de conseillers parrains du Plan directeur de la gestion des déchets solides en vue de préparer et de faire les dernières modifications aux commentaires sur la réglementation provisoire sur les boîtes bleues au nom de la Ville d'Ottawa; et
- 2. Demande au personnel de la Ville de remettre au Conseil une copie des commentaires soumis au gouvernement provincial ainsi que

COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS **RAPPORT 12 LE 25 NOVEMBRE 2020**

REPORT 12 25 NOVEMBER 2020

> d'informer le Comité et le Conseil des principaux changements entre la version provisoire et la version définitive, une fois qu'ils auront été effectués à la fin 2020 ou au début 2021.

25

DOCUMENTATION

- 1. Standing Committee on Environmental Protection, Water and Waste Management report, dated 20 November 2020 (ACS2020-OCC-ENV-0010).
 - Rapport du Comité permanent de la protection de l'environnement, de l'eau et de la gestion des déchets, daté le 20 novembre 2020 (ACS2020-OCC-ENV-0010).
- 2. Extract of Draft Minute, Standing Committee on Environmental Protection, Water and Waste Management, 17 November 2020.
 - Éxtrait de l'ébauche du procès-verbal, Comité permanent de la protection de l'environnement, de l'eau et de la gestion des déchets, le 17 novembre 2020.

REPORT 12 25 NOVEMBER 2020 COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS RAPPORT 12 LE 25 NOVEMBRE 2020

Report to Rapport au :

26

Council au Conseil
25 November 2020 / 25 novembre 2020

Submitted on November 20, 2020 Soumis le 20 novembre 2020

Submitted by Soumis par :

Standing Committee on Environmental Protection, Water and Waste Management / Comité permanent de la protection de l'environnement, de l'eau et de la gestion des déchets

Contact Person / Personne ressource:

Christopher Zwierzchowski, Committee Coordinator, Legislative Services, Office of the City Clerk / Coordonnateur du Comité, Services législatifs, Bureau du Greffier municipal

(613) 580-2424, ext. / poste 21359 Christopher.Zwierzchowski@ottawa.ca

Ward: CITY WIDE / À L'ÉCHELLE DE LA File Number: ACS2020-OCC-ENV-0010

VILLE

SUBJECT: COMMENTS ON DRAFT BLUE BOX REGULATIONS

OBJET: COMMENTAIRES SUR LA VERSION PROVISOIRE DU RÈGLEMENT

SUR LE PROGRAMME DE BOÎTES BLEUES

REPORT 12 25 NOVEMBER 2020 COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS RAPPORT 12 LE 25 NOVEMBRE 2020

COMMITTEE RECOMMENDATIONS

That Council:

1. Delegate authority to the General Manager of Public Works and Environmental Services to work with the Solid Waste Master Plan Council Sponsors Group to prepare and finalize comments on the draft blue box regulations on behalf of the City of Ottawa; and

27

2. Direct City staff to provide Council with a copy of the comments submitted to the Province and provide an update to Committee and Council to highlight any notable changes between the draft regulations and final regulations, once they are registered in late 2020 or early 2021.

RECOMMANDATIONS DU COMITÉ

Que le Conseil :

- 1. Délègue au directeur général des Travaux publics et de l'Environnement le pouvoir de collaborer avec le Groupe de conseillers parrains du Plan directeur de la gestion des déchets solides en vue de préparer et de faire les dernières modifications aux commentaires sur la réglementation provisoire sur les boîtes bleues au nom de la Ville d'Ottawa; et
- 2. Demande au personnel de la Ville de remettre au Conseil une copie des commentaires soumis au gouvernement provincial ainsi que d'informer le Comité et le Conseil des principaux changements entre la version provisoire et la version définitive, une fois qu'ils auront été effectués à la fin 2020 ou au début 2021.

BACKGROUND

At the 17 November 2020 meeting of the Standing Committee on Environmental Protection, Water and Waste Management (SCEPWWM), the Committee agreed to waive the Rules of Procedure to consider the following Motion, introduced by Vice-Chair Menard as an additional item at the request of staff, in order to allow for the timely

REPORT 12 25 NOVEMBER 2020 COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS RAPPORT 12 LE 25 NOVEMBRE 2020

submission of the City's comments to the Province regarding new draft Blue Box regulations:

28

WHEREAS the City of Ottawa is required under O. Reg. 101/94 (Recycling and Composting of Municipal Waste) to establish, operate and maintain a blue box waste management system, with the materials to be managed identified in Schedule 1 (Blue Box Waste) of the Regulation; and

WHEREAS the City of Ottawa currently provides residents with these recycling services through its dual-stream blue box (glass, metals, plastics) and black box (cardboard and fibres) programs; and

WHEREAS, despite offering two streams for collection, the term "Blue Box" is herein intended to reflect the materials outlined in the Regulation which are collected through both streams; and

WHEREAS the Blue Box Program is currently overseen by Stewardship Ontario, a not-for-profit industry-funded organization, which collects fees from brand owners, first importers or franchisors to help municipalities offset some of the costs of delivering recycling services; and

WHEREAS in 2016 the Province of Ontario introduced the *Waste Free Ontario Act,* 2016 which provides the regulatory direction for the restructuring of the Province's diversion policies from a product stewardship model to an individual producer responsibility (IPR) model in support of the Province's shift towards developing a circular economy;

WHEREAS, on June 7, 2019, the Government of Ontario assigned a Special Advisor on Recycling and Plastic Waste to develop a report guided by a number of policy objectives, including, "to improve Ontario's Blue Box program by requiring producers to pay for the recycling of the products they produce, through achieving producer responsibility", with the report being issued on July 20, 2019; and

WHEREAS, based on the recommendations of the report, the Minister of the Environment and Climate Change issued a direction to Stewardship Ontario to

REPORT 12 25 NOVEMBER 2020 COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS RAPPORT 12 LE 25 NOVEMBRE 2020

develop a funding plan for that would allow for the transition of the Blue Box Program to full producer responsibility under the oversight of the newly formed Resource Productivity and Recovery Authority (RPRA) between January 1, 2023 and December 31, 2025; and

29

WHEREAS, after extensive consultation with stakeholders, the Ministry issued the draft regulations to make producers responsible for operating blue box programs on October 19, 2020, with the comment period ending on December 3, 2020; and

WHEREAS City staff have reviewed the draft regulations, and are preparing briefings with Members of Council over the coming weeks – including anticipated impacts to Ottawa residents and to the City's operations, and what is known and unknown at this point – with the aim of answering any questions Council may have, as well as consolidating a list of comments and/or outstanding questions from both Council and City staff as subject-matter experts; and

WHEREAS the time between the release of the daft regulations and the due date for comments will not allow City staff adequate time to prepare and submit draft comments for Committee and Council approval before submitting to the Province by their deadline;;

THEREFORE BE IT RESOLVED that Council delegate authority to the General Manager of Public Works and Environmental Services to work with the Solid Waste Master Plan Council Sponsors Group to prepare and finalize comments on the draft blue box regulations on behalf of the City of Ottawa; and

BE IT FURTHER RESOLVED THAT City staff be directed to provide Council with a copy of the comments submitted to the Province and provide an update to Committee and Council to highlight any notable changes between the draft regulations and final regulations, once they are registered in late 2020 or early 2021.

30

COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS **RAPPORT 12 LE 25 NOVEMBRE 2020**

REPORT 12 25 NOVEMBER 2020

DISCUSSION

The above Motion, introduced by Vice-Chair Menard at the SCEPWWM meeting of Tuesday, 17 November 2020, was added to the Committee agenda as an additional item at the request of staff, via a suspension of the Rules of Procedure. It is now before Council for its consideration.

RURAL IMPLICATIONS

This report was drafted to transmit the above Motion to Council for its meeting of 25 November 2020. No specific Rural Implications have been identified. Staff will be available at Council if clarification is required.

CONSULTATION

This report is administrative in nature; no public consultation was undertaken in the preparation of this report.

COMMENTS BY THE WARD COUNCILLOR(S)

This report is City-wide in nature.

ADVISORY COMMITTEE(S) COMMENTS

This report is administrative in nature; no Advisory Committees were consulted in the preparation of this report.

LEGAL IMPLICATIONS

There are no legal impediments associated with Council's approval of the recommendations of this report.

RISK MANAGEMENT IMPLICATIONS

This report was drafted to transmit the above Motion to Council for its meeting of 25 November 2020. No specific Risk Management Implications have been identified. Staff will be available at Council if clarification is required.

REPORT 12 25 NOVEMBER 2020 COMITÉ PERMANENT DE LA PROTECTION DE L'ENVIRONNEMENT, DE L'EAU ET DE LA GESTION DES DÉCHETS RAPPORT 12 LE 25 NOVEMBRE 2020

ASSET MANAGEMENT IMPLICATIONS

This report was drafted to transmit the above Motion to Council for its meeting of 25 November 2020. No specific Asset Management Implications have been identified. Staff will be available at Council if clarification is required.

31

FINANCIAL IMPLICATIONS

There are no financial implications associated with this report.

ACCESSIBILITY IMPACTS

This report was drafted to transmit the above Motion to Council for its meeting of 25 November 2020. No specific Accessibility Impacts have been identified. Staff will be available at Council if clarification is required.

TERM OF COUNCIL PRIORITIES

This report was drafted to transmit the above Motion to Council for its meeting of 25 November 2020. No specific Term of Council Strategic Priorities have been identified. Staff will be available at Council if clarification is required.

DISPOSITION

Staff will take direction from Council, as appropriate.