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OTTAWA NEXT: BEYOND 2036

ACS2019-PIE-EDP-0001

City Wide

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### **Report recommendations**

- 1. That Planning Committee recommend Council receive the Ottawa Next: Beyond 2036 report, attached as Document 1.**
- 2. That Planning Committee recommend that Council approve the work plan for a new City of Ottawa Official Plan, which is to be completed by the end of 2021.**
- 3. That Planning Committee recommend Council Appoint a Councillors' Sponsors Group comprising the Chairs and Vice Chairs of Planning and the Agriculture and Rural Affairs Committees to serve as champions for the Official Plan Review project as described in this report.**

Stephen Willis, General Manager, Planning, Infrastructure and Economic Development (PIED) department, provided a PowerPoint presentation and responded to questions. He was accompanied by Carol Ruddy, Planner, John Smit, Director, Economic Development and Long Range Planning, and George Claydon, Consultant, PIED. A copy of the presentation is held on file.

Councillor El-Chantiry, Chair of Agriculture and Rural Affairs Committee and ex-officio member of Planning Committee, was present and took part in discussion on this item.

Vice-chair T. Tierney introduced the following motions that he would be moving, for the benefit of those in attendance.

**Motion N° PLC 2019 2/1**

**WHEREAS the City of Ottawa is embarking on the preparation of a new Official Plan; and**

**WHEREAS Section 1.1.2 of the Provincial Policy Statement limits the planning horizon of a municipal Official Plan to 20 years; and**

**WHEREAS planning for a horizon for beyond 20 years allows the City to plan for major infrastructure investments as well as protect natural heritage systems and prime agricultural lands; and**

**WHEREAS Section 1.1.2 of the Provincial Policy Statement does contemplate a longer planning horizon under circumstances where a provincial planning exercise has taken place; and**

**WHEREAS the City of Ottawa had previously requested the Province to undertake a Growth Plan for Eastern Ontario, but the Ministry was unable to proceed with such an exercise due to a lack of consensus with surrounding municipalities; and**

**WHEREAS Section 4.5 of the Provincial Policy Statement allows the Minister of Municipal Affairs and Housing to take into account other considerations when making decisions to support strong communities, a clean and healthy environment and the economic vitality of the Province; and**

**WHEREAS through the Growth Plan for the Greater Golden Horseshoe, the Province has undertaken a comprehensive planning process for Toronto area municipalities for 30 years; and**

**WHEREAS other major cities in Canada also have planning horizons that are longer than 20 years; and**

**WHEREAS Ottawa is Canada's National Capital and as such, merits a unique approach to setting long range planning; and**

**WHEREAS the City of Ottawa has the technical resources to undertake a planning exercise with a longer planning horizon using its own resources; and**

**THEREFORE BE IT RESOLVED that Planning Committee recommend that Council direct the General Manager of Planning, Infrastructure and Economic Development to request the Minister of Municipal Affairs and Housing to use his**

powers under Section 4.5 of the Provincial Policy Statement to pre-authorize the City to complete its Official Plan on the basis of a 25 year planning horizon; and

BE IT FURTHER RESOLVED that Planning Committee recommend Council direct the Mayor, on behalf of City Council, write to local members of the Provincial Legislature to solicit support for Council's request for a longer planning horizon; and

BE IT FURTHER RESOLVED that Planning Committee recommend Council direct the Planning Committee Chair to proactively seek meetings with Ottawa's Political Minister and the Ministry of Municipal Affairs to advance Council's request to extend the planning horizon to that requested by City Council (25 years) and that the Chair verbally report to Committee as steps are taken to achieve a longer planning horizon.

Motion N° PLC 2019 2/2

WHEREAS report ACS2019-PIE-EDP-0001 recommends that Planning Committee recommend Council receive the Ottawa Next: Beyond 2036 report, attached as Document 1 to the staff report; and

WHEREAS the Document 1 that was provided by staff for publication with the agenda contained a few typos and an incorrect date on the cover page; and

WHEREAS staff provided the correct version to the Committee Coordinator, which was made available with the agenda on the City's website as of February 6, 2019;

THEREFORE BE IT RESOLVED that Document 1 be replaced with the revised version provided to and distributed by the committee coordinator.

Motion N° PLC 2019 2/3

WHEREAS report ACS2019-PIE-EDP-0001 recommends that Planning Committee recommend Council appoint a Councillors' Sponsors Group comprising the Chairs and Vice Chairs of Planning and the Agriculture and Rural Affairs Committees to serve as champions for the Official Plan Review; and

WHEREAS during the Official Plan Review it will be important to bring an environmental lens to the discussions;

THEREFORE BE IT RESOLVED that Planning Committee recommend Council add the Chair of the Standing Committee for Environmental Protection, Water and Waste Management to the Councillors' Sponsors Group for the Official Plan Review.

Motion N° PLC 2019 2/4

WHEREAS the report titled Ottawa Next: Beyond 2036 provides an interesting context for the next official plan review; and

WHEREAS the Official Plan review considered by this report is not just a standard review as the last 2 reviews were but that this will produce a brand-new official plan; and

WHEREAS it is important to make the foundation documents as complete as possible in order to prepare a forward looking, comprehensive, City building Official Plan; and

WHEREAS by considering the 3 elements considered in the proposed workplan: Beyond 2036, the results of Milestone 1 and the results of Milestone 2 –as one comprehensive foundation document, Council and residents would have a complete and comprehensive foundation document on which to comment;

THEREFORE BE IT RESOLVED that the study, titled Ottawa Next: Beyond 2036 (Document 1), be tabled and be amended such that the results of Milestone 1 and Milestone 2 are to be incorporated into document, so that the 3 elements (Ottawa Next: Beyond 2036 , Milestone 1 and Milestone 2) together create one comprehensive document to be presented to Committee and Council as scheduled in November 2019.

Motion N° PLC 2019 2/5

WHEREAS the Official Plan is a foundational document that informs several other critical City of Ottawa planning documents such as the Transportation Master Plan (TMP) and the Infrastructure Master Plan (IMP); and

WHEREAS a timely update of the Official Plan, TMP, and IMP is necessary to inform the Development Charges Background Study that will be the successor of the 2019 DC By-law; and

WHEREAS a timely update of the Official Plan, TMP and IMP is necessary to

inform the City's Long-Range Financial Plan;

THEREFORE BE IT RESOLVED that the tasks of Milestone 4 as outlined in the report be realigned so that the analysis of urban land requirements to meet the projected 2046 housing and employment needs and the criteria by which land will be selected (if required) comprise the core of Task 4; and

BE IT FURTHER RESOLVED that the report which recommends new land selection criteria evaluate and provide commentary on the following:

- Locations that will be financially sustainable over the long-term from both a capital and operating perspective.
- Locations that result in complete communities.
- That support the City's investment in light rail transit.
- Evaluate locations within existing built-up areas and the likelihood of achieving required densities.
- The age and condition of required infrastructure and transit service-level mapping, which will produce capital budget projection to support the housing and employment needs that will be implemented through the life of the plan; and

BE IT FURTHER RESOLVED that the revised Task 4 be presented to Planning Committee and City Council for approval in as recommended in June 2020; and

BE IT FURTHER RESOLVED the Planning Committee recommend that Council allow the General Manager, Planning, Infrastructure and Economic Development the authority to break the adoption of the new Official Plan into two stages: so that Growth Management matters are adopted by Council in Q1 2021, and policy modernization of the remainder of the plan is adopted at a following date in this term of Council; and

BE IT FURTHER RESOLVED Planning Committee recommend Council direct the General Manager, Planning, Infrastructure and Economic Development to provide a revised schedule for the Official Plan Review to Planning Committee by the end of Q1 2019.

Planning Committee heard six delegations on this matter.

- Erwin Dreessen<sup>1</sup> raised concerns about lack of focus on planning from a neighbourhood perspective; inadequate consideration of scenarios and drivers of growth; lack of urgency to deal with climate change; inadequate consultation; errors in (revised) Document 1. He recommended that all Secondary Plans be reviewed and updated, all Community Design Plans be turned into Secondary Plans, that the gaps be filled where there is neither such plan, and that a consensus document be developed concurrently to express a Vision, Principles, Objectives, and Constraints.
- Paul Johanis, Chair, Greenspace Alliance of Canada's Capital and member of Beyond 2036 Sounding Board<sup>2</sup>, was pleased that the report notes it will inform the development of the new Official Plan, including the Greenspace Masterplan. He applauded the inter-connections noted amongst the four themes (mobility and urban form, economic development, environment, and quality of life), but recommended some clearer articulation of the various master plan elements (Air Quality and Climate Change Master plan, a Parks Plan, and a Greenspace/Parks master plan) prior to consideration by Council. He was concerned that the document does not reflect the present climate emergency and suggested the new Official Plan must be the City's Climate Emergency Plan, given that environment underpins success in the mobility/built form, economic and quality of life domains, and recommended to work plan be amended accordingly.
- Sheila Perry, President, Federation of Citizens' Associations of Ottawa<sup>3</sup> supported the report recommendations and its objectives but she suggested adding a neighbourhood dimension. She recommended Council adopt an amended vision statement to "Make Ottawa the most liveable mid-sized city "of strong neighbourhoods and complete communities" in North America", and she recommended an approach in that regard. She noted that, while there are unknowable and unpredictable transformative discontinuities ahead, the City can prepare for it by building up Ottawa's adaptability and resilience, and that the themed discussion papers to come may provide answers to how best to achieve strong, vibrant, diverse neighbourhoods. She also cautioned that using the previous Official Plan as a base line for the next one is at significant risk of

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<sup>1</sup> Written submission provided; a copy is held on file with the City Clerk

<sup>2</sup> Written submission provided; a copy is held on file with the City Clerk

<sup>3</sup> Written submission provided; a copy is held on file with the City Clerk

seriously undershooting what is needed for an OP designed to guide us through the next 10 years and well beyond.

- David McNicoll<sup>4</sup> raised concerns about the City's strategy in reviewing its land use plan. He noted his previous appeals to the Ontario Municipal Board in this regard. He expressed concern that the City has no Greenspace Master Plan and other Master Plans to balance the current hegemony of the Transportation/Infrastructure Master Plans.
- Alex Cullen, Chair of Federation of Citizens' Associations' (Ottawa) Transportation Committee, raised concerns about language in the report that indicates there will not be a full Transportation Master Plan (TMP) review as part of the Official Plan (OP) review process. Given that the OP workplan will cover growth projections, expansion criteria, employment lands, new housing, neighbourhood planning, urban design and mobility, given the impact Light Rail Transit will have in Ottawa, and given the TMP is a fundamental supporting document that outlines the networks and infrastructure to support the OP, he felt it crucial to do a full review of the TMP at the same time.
- Ted Phillips, Tamarack Homes, lauded the Beyond 2036 process and its goals, stressing the importance of finding an affordable means to grow the city and fund the infrastructure needed to do so. He looked forward to the opportunity to engage with community associations and other people to see how much intensification they will support and how to do the work to complete existing urban and suburban communities. He also supported the proposed resolutions put forward by Vice-chair Tierney for the City to be able to look beyond 20 years.

Planning Committee received the following correspondence between February 4 (the date the report was published to the City's website) and the time it was considered on February 14, a copy of which is held on file:

- Comment sheet received on February 14 from Kathy Kennedy

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<sup>4</sup> Written submission provided; a copy is held on file with the City Clerk

Motions 2019 2/1, 2/2, 2/3, 2/4 and 2/5 were moved by Vice-chair Tierney and CARRIED as presented.

The committee approved the staff recommendations, as amended by the fore-going motions and set out in full below.

1. **That Planning Committee recommend Council receive the Ottawa Next: Beyond 2036 report, attached as revised Document 1.**
2. **That Planning Committee recommend that Council approve the work plan for a new City of Ottawa Official Plan, which is to be completed by the end of 2021, as amended by the following:**
  - a. **that Council direct the General Manager of Planning, Infrastructure and Economic Development to request the Minister of Municipal Affairs and Housing to use his powers under Section 4.5 of the Provincial Policy Statement to pre-authorize the City to complete its Official Plan on the basis of a 25 year planning horizon;**
  - b. **that Council direct the Mayor, on behalf of City Council, write to local members of the Provincial Legislature to solicit support for Council's request for a longer planning horizon;**
  - c. **that Council direct the Planning Committee Chair to proactively seek meetings with Ottawa's Political Minister and the Ministry of Municipal Affairs to advance Council's request to extend the planning horizon to that requested by City Council (25 years) and that the Chair verbally report to Committee as steps are taken to achieve a longer planning horizon;**
  - d. **that the study, titled Ottawa Next: Beyond 2036 (Document 1), be tabled and be amended such that the results of Milestone 1 and Milestone 2 are to be incorporated into document, so that the 3 elements (Ottawa Next: Beyond 2036 , Milestone 1 and Milestone 2) together create one comprehensive document to be presented to Committee and Council as scheduled in November 2019;**
  - e. **that the tasks of Milestone 4 as outlined in the report be realigned so that the analysis of urban land requirements to meet the projected 2046 housing and employment needs and the criteria by which land**



- will be selected (if required) comprise the core of Task 4;
- f. that the report which recommends new land selection criteria evaluate and provide commentary on the following:
- locations that will be financially sustainable over the long-term from both a capital and operating perspective
  - locations that result in complete communities
  - locations that support the City's investment in light rail transit
  - evaluate locations within existing built-up areas and the likelihood of achieving required densities
  - the age and condition of required infrastructure and transit service-level mapping, which will produce capital budget projection to support the housing and employment needs that will be implemented through the life of the plan;
- g. that the revised Task 4 be presented to Planning Committee and City Council for approval in as recommended in June 2020;
- h. that Council allow the General Manager, Planning, Infrastructure and Economic Development the authority to break the adoption of the new Official Plan into two stages: so that Growth Management matters are adopted by Council in Q1 2021, and policy modernization of the remainder of the plan is adopted at a following date in this term of Council;
- i. that Council direct the General Manager, Planning, Infrastructure and Economic Development to provide a revised schedule for the Official Plan Review to Planning Committee by the end of Q1 2019;
3. That Planning Committee recommend Council Appoint a Councillors' Sponsors Group comprising the Chairs and Vice Chairs of Planning and the Agriculture and Rural Affairs Committees and the Chair of the Standing Committee for Environmental Protection, Water and Waste Management to serve as champions for the Official Plan Review project as described in this report.

**Planning Committee  
Report 2  
February 27, 2019**

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**Comité de l'urbanisme  
Rapport 2  
le 27 février 2019**

CARRIED