



Ottawa Police Services Board

MINUTES 2

Monday, 26 January 2015, 5:00 p.m.

Champlain Room, 110 Laurier Avenue West, Ottawa

Present: Councillor E. El-Chantiry (Chair), J. Durrell (Vice Chair), Councillor J. Harder, L.A. Smallwood, C. Nicholson, Councillor T. Tierney

ELECTION OF CHAIR AND VICE CHAIR

Ms. Fedec, Board Executive Director, explained that in accordance with Section 28 of the *Police Services Act* and the Ottawa Police Services Board Procedural By-law, the Board must elect a Chair and a Vice Chair at its first meeting each year. Accordingly, she requested nominations for the position of Chair.

Member Durrell moved that Member El-Chantiry be nominated to the position of Chair of the Ottawa Police Services Board. Member Harder seconded the nomination.

The Executive Director called for any additional nominations. There being none, the following motion was considered:

Moved by J. Durrell
Seconded by C. Nicholson

That nominations for the position of Chair of the Ottawa Police Services Board be closed.

CARRIED

Moved by J. Durrell
Seconded by J. Harder

That the Ottawa Police Services Board appoint E. El-Chantiry as Chair of the Board for 2014.

CARRIED

Chair El-Chantiry then called for nominations for the position of Vice Chair.

Member Smallwood moved that Member Durrell be nominated to the position of Vice Chair, and Member Nicholson seconded the nomination. There being no other nominations, the following motion was considered:

Moved by L.A. Smallwood
Seconded by C. Nicholson

That nominations for the position of Vice Chair of the Ottawa Police Services Board be closed.

CARRIED

Moved by L.A. Smallwood
Seconded by C. Nicholson

That the Ottawa Police Services Board appoint J. Durrell as Vice Chair of the Board for 2014.

CARRIED

CEREMONIAL ACTIVITIES / ANNOUNCEMENTS

a) Moment of Silence

Chair El-Chantiry asked that everyone stand and join him in a moment of silence for RCMP Constable David Wynn who was killed in the line of duty on 9 January 2014.

b) Welcome to Councillors

Chair El-Chantiry welcomed Members of Council who were in attendance at his invitation to hear the presentation on Guns and Gangs.

c) Welcome to Mr. Paul Thompson, Police Services Advisor

Chair El-Chantiry welcomed Mr. P. Thompson, Police Services Advisor, Ministry of Community Safety and Correctional Services, to the meeting. As an advisor to this area of Ontario, Mr. Thompson performs a variety of duties and functions

including adequacy reviews and inspections of police services and police services boards.

PRESENTATION ON GUNS AND GANGS

By way of introduction, Chair El-Chantiry stated that everyone is concerned about the recent events involving gang shootings in our neighbourhoods and we all know that this is not just a police issue, but a community issue. He had invited several of his City Council colleagues to hear the staff presentation and acknowledged their presence.

Chief Bordeleau explained that this is an important issue for the OPS and the community and he appreciates all comments that have been received. He thanked Staff Sergeant K. Bryden and his team, and the entire organization for coming together in recent months. The presentation will show that the OPS is very active on many levels, including enforcement, suppression and community engagement. The presentation will further illustrate the importance of the partnerships the OPS has with Crime Prevention Ottawa and Ottawa Community Housing and the many other organizations that are actively working on the gang strategy.

The Chief introduced Staff Sergeant K. Bryden, Guns and Gangs Unit, Ms. N. Worsfold, Executive Director, Crime Prevention Ottawa (CPO), and Mr. G. Arseneault, Ottawa Community Housing, who participated in the presentation. *(A copy of the presentation will be kept on file with the Board's Executive Director.)*

Following the presentation a discussion ensued and numerous points of clarification were made:

- Chair El-Chantiry, Chief Bordeleau, Mayor Watson and S/S Bryden have met with Provincial Minister Naqvi regarding this issue.
- At the Mayor's direction, Deputy City Manager S. Kanellakos is working with the OPS to ensure the Crime Prevention Ottawa Exit Strategy continues to move forward.
- Ms. Worsfold noted that CPO has been actively consulting with service partners to design a suitable approach for exit services for adult gang individuals in Ottawa. They are waiting for the City to identify funds within the budget, at which time they will be prepared to enter into agreements and put an exit service in place within a short period of time.
- The difficulty with these types of criminal investigations stems from lack of information. Information received is typically collected by investigators at the scene. There are witnesses and victims who, for different reasons, do not want to speak with the police in these cases. The complexity of these investigations makes it more difficult to put together an affidavit or search warrant for signature by a judge. The best evidence possible must be put forward to expect the best prosecution, and accomplishing this without cooperation from different levels takes time.

- Responding to comments made by Vice Chair Durrell, S/S Bryden stated the judicial system does support the police by signing affidavits and search warrants. The problem from the investigative standpoint is getting to the point where they have a product to give to a judge to sign.
- The commodity of firearms is unlike the drug commodity as it gets moved around frequently. Due to how the commodity is treated in the criminal underworld, it is very difficult to track down and hold someone accountable for possession and offences associated with the weapon.
- Responding to questions posed by Councillor D. Deans regarding the word “transient” as used in gang profiles, S/S Bryden explained that the word refers to individuals who are in and out of the gang lifestyle due to reasons such as: incarceration, death, their own volition, or attempting to thwart police detection.
- Gangs are not being moved or displaced by the police. There are a number of gangs operating within the City. Due to the competitive differences between the gangs, the incidents occurring across the city are not being committed by one particular gang.
- Chief Bordeleau explained from a profile perspective, gang members range from teenagers to young adults. Mainly adults have been involved in the recent shootings. The one thing that bonds them is the criminal element: the drug trade, prostitution and intimidation with firearms, which all result in a way to make quick cash.
- Responding to questions from Councillor Deans, Chief Bordeleau explained the OPS has the ability to reallocate resources based on high priority needs. Resources from across the Service that have the right skills and ability to deal with the specific types of investigation are used where needed. It is important to note that it isn’t just the officers who are reallocated to support the Guns and Gangs Unit, they have also increased the focus and efforts of patrol, neighbourhood, school and community police centre officers to ensure they are reaching out to community members. It is a collaborative approach across the Service focusing on an issue that has been deemed a priority. A dollar value cannot be put on this reallocation of resources, however, the Executive Command is very cognizant of workloads across the Service and areas are closely monitored so that no single area is adversely impacted by a reallocation of resources.
- Responding to a question from Councillor M. Taylor regarding firearms and where they are coming from, Chief Bordeleau said there is much cooperation between agencies around the illegal importation and distribution of firearms. In Ottawa, one officer works with the Provincial Weapons Enforcement Unit that is led by the OPP and involves a multitude of agencies from Ontario that deal with the trafficking of firearms. The OPS also works very closely with the RCMP and CBSA (Canada Border Services Agency).
- At Councillor Taylor’s request, Chief Bordeleau explained that the Service’s main responsibility is in enforcement and suppression, however, they also have a role to play in prevention, intervention and education. Officers are continually building relationships in the community and schools while identifying individuals that require

support from partner agencies who are better equipped to intervene. It is critical that partnerships exist with other agencies that have the responsibility to manage and deal with the long term impact.

- Expanding on the Chief's response, Ms. Worsfold noted that the Ottawa strategy focuses on four different spheres of intervention: the healthy neighbourhood, prevention before a young person gets involved in gang activity, intervention for someone that is involved, and enforcement and suppression. The Siblings Project is important as the individuals most acutely at risk of becoming involved are the younger siblings of current gang members. The police are working very closely with community services to assist with identifying gang members who have siblings at risk.
- Crime Prevention Ottawa has made progress in all spheres except the exit services for adult gang members. The biggest gap involves engaging young men and women in the difficult transition away from the gang lifestyle into a law abiding one. For those charged under the *Youth Criminal Justice Act* there are better services available and they do an excellent job with developing services. Chief Bordeleau added that for a long term effect, early intervention and prevention is definitely where the investment should be made.
- Responding to Councillor J. Cloutier's question regarding the migration of gang members from one area of the City to another, S/S Bryden did not believe this was happening. Individuals involved in this lifestyle are very opportunistic. They will take every opportunity to carry out their business wherever it needs to be done; there doesn't appear to be any gang migration as a result of police attention.

On behalf of the Board, Chair El-Chantiry thanked S/S Bryden and everyone involved with this issue.

That the Ottawa Police Services Board receive this presentation for information.

RECEIVED

PUBLIC DELEGATIONS

- a. Mr. G. Annable, Ad Hoc Community Safety Committee for Ward 8
-

Mr. G. Annable spoke to the Board regarding two specific initiatives that he believes are reasonable, attainable and short term: Special Constable status for Ottawa Community Housing (OCH) Security Responders; and using CCTV (Closed Circuit Television) as a tool in trouble areas for better assessment, intelligence, evidence and deterrence. He looks forward to having the community included as a stakeholder. *(A copy of the presentation will be kept on file with the Board's Executive Director.)*

Chair El-Chantiry thanked Mr. Annable for his presentation and asked what the Ad Hoc Committee is. Mr. Annable explained that the committee is the result of west end community members getting together to come up with solutions to deal with this issue. They want to help by being additional eyes and ears in the area for the police.

Chief Bordeleau wished to reassure members of the Board and the community that the OPS works very closely with OCH; the Chief meets regularly with Mr. S. Giguère, CEO, and Deputy Chief E. Keeley has regular meetings at the Community Safety Table. Police officers work very closely with OCH Safety Officers who do a great job and share information within the confines of legislative requirements. He is very proud of the partnership and the work that is being done. OCH is currently conducting a six-month pilot with CCTV after which they will assess whether or not there is value and if they will expand them to other properties.

b. Reverend T. Orchard, Britannia Baptist Church

Reverend T. Orchard believes that the gang exit and other strategies are often far from the root of the problem and the problem continues to grow. These strategies do not address the deeper issues of poverty such as: food, security, lack of positive male role models, the social stigma imposed upon project people in job discrimination or bullying in schools, inflexible social service policies, children deeply traumatized by gang or other violence, a deep fear that causes single moms to become reclusive or move out of the projects on their own, and community mistrust of the police or other officials. He knows this is the case in the Penny Drive and Ritchie Street areas. Hundreds of children live in these areas.

Even if police are able to arrest or entice all gang members to leave, while still ignoring the root problem nothing will have changed. This is a social blight affecting all of Ottawa, not just one neighbourhood. In closing, the Reverend said this is not a new problem, but with the move to the greater use of guns, it is a problem that needs to be dealt with in the right way now or we will reap far greater damage as a society in the future.

Chair El-Chantiry thanked Reverend Orchard for his presentation.

At 6:05 p.m. the Chair requested that the Board temporarily adjourn. The meeting reconvened at 6:15 p.m.

CONFIRMATION OF MINUTES

That the Ottawa Police Services Board confirm the Minutes of the 15 December 2014 meeting.

CONFIRMED

ITEMS OF BUSINESS

1. CHIEF'S VERBAL REPORT

Chief Bordeleau reported on the following items *(a copy of the Chief's verbal report will be kept on file with the Board's Executive Director and is available online at ottawapoliceboard.ca):*

- Chimo Hotel
- Neighbourhood Officers and Street Crime Unit
- Arrest on Attempted Murder Charges
- Gun and drugs seized
- CBSA Immigration Warrant Execution
- TD Bank Robbery
- Black History Month
- Special Olympics 2015 Provincial Floor Hockey Tournament: Polar Plunge.

That the Ottawa Police Services Board receive this report for information.

RECEIVED

2. POLICE SERVICES BOARD ACTIVITY, TRAINING AND PERFORMANCE – 2014 ANNUAL REPORT Executive Director's Report

Chair El-Chantiry informed Board members that the Ministry of Community Safety and Correctional Services will be offering police board training at the Brockville Police Service on February 17th, at 10:00 am to 12 noon. He asked that any Board member interested in attending this training session contact the Board's Executive Director.

That the Ottawa Police Services Board:

1. **Receive this report for information.**

RECEIVED

2. **Direct the Executive Director to forward it to City Council for information.**

CARRIED

3. OTTAWA POLICE SERVICES BOARD WORK PLAN - 2015
Policy and Governance Committee's report
-

That the Ottawa Police Services Board approve the 2015 Board Work Plan.

RECEIVED

4. CANADIAN ASSOCIATION OF POLICE GOVERNANCE: 2015 MEMBERSHIP
RENEWAL
Executive Director's report
-

That the Ottawa Police Services Board approve payment of \$5,520 to the Canadian Association of Police Governance for its 2015 membership fee.

CARRIED

5. ONTARIO ASSOCIATION OF POLICE SERVICES BOARDS: 2015
MEMBERSHIP RENEWAL
Executive Director's report
-

That the Ottawa Police Services Board approve payment of \$5,830.80, (including HST) to the Ontario Association of Police Services Boards for its 2015 membership fee.

CARRIED

6. BOARD CALENDAR OF MONITORING REQUIREMENTS 2015
Executive Director's report
-

That the Ottawa Police Services Board receive the 2015 Calendar of Monitoring Requirements for information.

RECEIVED

7. SECONDARY ACTIVITIES : 2014 ANNUAL REPORT
Chief's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

8. 2013 – 2015 BUSINESS PLAN: SEMI-ANNUAL STATUS REPORT (JULY TO DECEMBER 2014)
Chief's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

9. PUBLIC REWARDS: 2014 ANNUAL REPORT
Chief's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

10. LEGAL SERVICES STATUS REPORT – 2014 FOURTH QUARTER
Board Solicitor's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

11. REPORT ON SPECIAL INVESTIGATIONS UNIT INVESTIGATION
Chief's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

12. OUTSTANDING BOARD INQUIRIES & MOTIONS: JANUARY 2015
Executive Director's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

13. LETTERS OF COMMENDATION
Chief's report
-

That the Ottawa Police Services Board receive this report for information.

RECEIVED

COMMUNICATIONS

a) EXTENDING PROVINCIAL APPOINTMENTS UNTIL REPLACED

-
- Letter dated 30 July 2014 from President K. East, OAPSB and letter dated 16 September 2014 from Minister of Community Safety and Correctional Services Y. Naqvi

That the Ottawa Police Services Board receive these communications for information.

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OTHER BUSINESS

Moved by J. Durrell

That the Ottawa Police Services Board waive the Rules of Procedure in accordance with section 11(3) of the Procedural By-law No. 3 of 2014 in order to add to the Agenda a Motion dealing with Federal Funding.

CARRIED

14. FEDERAL FUNDING

Moved by J. Durrell

WHEREAS it has been recognized in previous agreements between the City of Ottawa and the Federal Government that costs incurred by the Ottawa Police Service for policing responsibilities unique to the Nation's Capital should be reimbursed by the Federal Government; AND

WHEREAS staff has identified that, in 2014, City of Ottawa taxpayers paid \$2 million for policing costs associated with federal events and activities in the City of Ottawa;

THEREFORE BE IT RESOLVED that the Ottawa Police Services Board direct the Board Chair to prepare a business case and a letter for consideration at the February Board meeting, requesting that the Federal Government

continue to provide annual funding to reimburse municipal policing costs associated with federal government activities and events.

AND BE IT FURTHER RESOLVED that the Board Chair invite the Mayor of Ottawa to co-sign the letter.

CARRIED

CONSIDERATION OF MOTION TO MOVE IN CAMERA

Moved by S. Smallwood

That the Ottawa Police Services Board adjourn the public portion of its meeting to move In Camera to discuss confidential items pertaining to legal and personnel matters, in accordance with Section 35(4)(b) of the *Police Services Act*.

CARRIED

ADJOURNMENT

The meeting adjourned at 6:30 p.m.

W. Fedec
Executive Director

E. El-Chantiry
Chair