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| <p>10. BROWNFIELD GRANT APPLICATION - 2070 SCOTT STREET AND 328 WINONA AVENUE
DEMANDE DE PARTICIPATION AU PROGRAMME DE SUBVENTION POUR LA REMISE EN VALEUR DES FRICHES INDUSTRIELLES – 2070, RUE SCOTT ET 328, AVENUE WINONA</p> |
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COMMITTEE RECOMMENDATIONS

That Council:

- 1. Approve the Brownfield Redevelopment Grant application submitted by Azure Westboro Ltd., owner of the property at 2070 Scott Street and 328 Winona Avenue, for Rehabilitation Grant under the Brownfield Redevelopment Community Improvement Plan 2015, not to exceed a total of \$352,304 for which the grant payment period will be phased over a maximum of ten years of development, subject to the establishment of, and in accordance with, the terms and conditions of the Brownfield Redevelopment Grant Agreement; the maximum deferral of Development Charges of \$299,459 under the Development Charge Deferral Program; and the estimated contribution of \$146,489 towards the Municipal Leadership Strategy fund; and**
- 2. Delegate the authority to the General Manager, Planning, Infrastructure and Economic Development, to execute a Brownfield Redevelopment Grant Agreement with Azure Westboro Ltd., establishing the terms and conditions governing the payment of the grant for the redevelopment of 2070 Scott Street and 328 Winona Avenue, to the satisfaction of the General Manager, Planning, Infrastructure and Economic Development Department, the City Solicitor and the City Treasurer.**

RECOMMANDATIONS DU COMITÉ

Que le Conseil :

- 1. Approuve la demande de subvention pour la remise en valeur de friches industrielles présentée par Azure Westboro Ltd., propriétaire du bien-fonds situé au 2070, rue Scott et au 328, avenue Winona, pour une subvention versée en vertu du Plan d'améliorations communautaires (2015) pour le réaménagement des friches industrielles n'excédant pas 352 304 \$ au total pour une période maximale de dix ans, sous réserve de l'adoption des modalités de l'Entente de subvention pour la remise en valeur des friches industrielles, et conformément à celles-ci; le report maximal des redevances d'aménagement fixé à 299 459 \$ en vertu du Programme de report des redevances d'aménagement; et le versement d'une somme estimée à 146 489 \$ au fonds de la Stratégie municipale de leadership; et**
- 2. Délègue au directeur général de Planification, Infrastructure et Développement économique le pouvoir de conclure une entente de subvention pour la remise en valeur de friches industrielles avec Azure Westboro Ltd., laquelle établira les modalités de paiement de la subvention pour le réaménagement du 2070, rue Scott et du 328, avenue Winona, à la satisfaction du directeur général de Planification, Infrastructure et Développement économique, de l'avocat général et de la trésorière municipale.**

DOCUMENTATION/DOCUMENTATION

1. Director's report, Planning Services, Infrastructure and Economic Development Department dated May 19, 2021 (ACS2021-PIE-PS-0063)

Rapport de la Directrice, Services de la planification, Direction générale de la planification, de l'Infrastructure et du développement économique, daté le 19 mai 2021, (ACS2021-PIE-PS-0063)

**Report to
Rapport au:**

**Finance and Economic Development Committee / Comité des finances et du
développement économique
June 1, 2021 / 1er juin 2021**

**and Council / et au Conseil
June 9, 2021 / 9 juin 2021**

**Submitted on May 19, 2021
Soumis le 19 mai 2021**

**Submitted by
Soumis par:**

**Lee Ann Snedden
Director / Directeur**

Planning Services / Services de la planification

**Planning, Infrastructure and Economic Development Department / Direction
générale de la planification, de l'infrastructure et du développement économique**

Contact Person

Personne ressource:

John Wu, P.Eng.

**Senior Engineer / Ingénieure principale, Development Review, Urban
Services, Examen des projets d'aménagement, Services urbains, Planning
Services / Services de la planification**

613-580-2424, 27734, john.wu@ottawa.ca

Ward: KITCHISSIPPI (15)

File Number: ACS2021-PIE-PS-0063

**SUBJECT: Brownfield Grant Application - 2070 Scott Street and 328 Winona
Avenue**

**OBJET: Demande de participation au Programme de subvention pour la
remise en valeur des friches industrielles – 2070, rue Scott et 328,
avenue Winona**

REPORT RECOMMENDATIONS

That Finance and Economic Development Committee recommend that Council:

- 1. Approve the Brownfield Redevelopment Grant application submitted by Azure Westboro Ltd., owner of the property at 2070 Scott Street and 328 Winona Avenue, for Rehabilitation Grant under the Brownfield Redevelopment Community Improvement Plan 2015, not to exceed a total of \$352,304 for which the grant payment period will be phased over a maximum of ten years of development, subject to the establishment of, and in accordance with, the terms and conditions of the Brownfield Redevelopment Grant Agreement; the maximum deferral of Development Charges of \$299,459 under the Development Charge Deferral Program; and the estimated contribution of \$146,489 towards the Municipal Leadership Strategy fund; and**
- 2. Delegate the authority to the General Manager, Planning, Infrastructure and Economic Development, to execute a Brownfield Redevelopment Grant Agreement with Azure Westboro Ltd., establishing the terms and conditions governing the payment of the grant for the redevelopment of 2070 Scott Street and 328 Winona Avenue, to the satisfaction of the General Manager, Planning, Infrastructure and Economic Development Department, the City Solicitor and the City Treasurer.**

RECOMMANDATIONS DU RAPPORT

Que le Comité des finances et du développement économique recommande ce qui suit au Conseil :

- 1. Approuver la demande de subvention pour la remise en valeur de friches industrielles présentée par Azure Westboro Ltd., propriétaire du bien-fonds situé au 2070, rue Scott et au 328, avenue Winona, pour une subvention versée en vertu du Plan d'améliorations communautaires (2015) pour le réaménagement des friches industrielles n'excédant pas 352 304 \$ au total pour une période maximale de dix ans, sous réserve de l'adoption des modalités de l'Entente de subvention pour la remise en valeur des friches industrielles, et conformément à celles-ci; le report maximal des redevances d'aménagement fixé à 299 459 \$ en vertu du Programme de**

report des redevances d'aménagement; et le versement d'une somme estimée à 146 489 \$ au fonds de la Stratégie municipale de leadership; et

- 2. Déléguer au directeur général de Planification, Infrastructure et Développement économique le pouvoir de conclure une entente de subvention pour la remise en valeur de friches industrielles avec Azure Westboro Ltd., laquelle établira les modalités de paiement de la subvention pour le réaménagement du 2070, rue Scott et du 328, avenue Winona, à la satisfaction du directeur général de Planification, Infrastructure et Développement économique, de l'avocat général et de la trésorière municipale.**

BACKGROUND

Brownfields are properties where past actions have resulted in actual or perceived environmental contamination and/or derelict or deteriorated buildings. They may be vacant, abandoned or underutilized. They are usually, but not exclusively, former industrial or commercial properties.

The Brownfield Redevelopment Community Improvement Plan (BRCIP) was adopted by Council on April 27, 2007 and amended by Council on May 12, 2010, and October 14, 2015. This report is in conformance with the 2015 BRCIP.

The BRCIP presents the rationale behind the redevelopment of Brownfield in Ottawa, and the actions and strategies that will promote brownfield redevelopment. The BRCIP contains a comprehensive framework of incentive programs which include the Property Tax Assistance, Rehabilitation Grant, Project Feasibility Study Grant, Environmental Site Assessment Grant, Building Permit Fee Grant, and Development Charge Deferral Programs, as well as the Municipal Leadership Strategy Program.

The site qualifies to be eligible for a Brownfield priority area candidate due to its location within 600 metres of a Transit Station and meets the criteria under the BRCIP.

The purpose of this report is to bring the application before the Finance and Economic Development Committee and Council for consideration and approval.

DISCUSSION

The Ottawa BRCIP specifies grants available to the development industry. The total grant from this program shall not exceed 50 per cent of the eligible cost (with the

provision that eligible items seven to 12 cannot exceed 15 per cent of the total eligible items being submitted for a grant) specific to the program for rehabilitating said lands and buildings. These items can be seen in Document 4 of this report. If the development does not proceed, no grants are paid.

The Site

The property has a lot area of approximately 1867 square metres with approximately 60 metres frontage along Scott Street, approximately 28 metres frontage along Winon Avenue and approximately 29 metres frontage along Churchill Avenue North (see Documents 1, 2 and 8). The property's previous uses were listed as Commercial. It is within 600 metres of the Westboro Transit station.

Proposed Redevelopment

Azure Westboro Ltd. is redeveloping the property at 2070 Scott Street and 328 Winona Avenue to accommodate a 25 storey mixed use development. The related Site Plan Control application (D07-12-19-0167) is under the delegated authority of the General Manager, Development Services and is under review for approval.

Brownfield Grant Application

Azure Westboro Ltd. filed an application under the BRCIP for the clean-up and redevelopment of 2070 Scott Street and 328 Winona Avenue property.

A Phase I and II Environmental Site Assessment was prepared by Paterson Group in March/2020, which identified that the fill material at the subject site is impacted with Fill material impacted with metal and PAH parameters exceeding the Ontario Ministry of the Environment, Conservation and Parks (MECP) Table 7 standards.

Groundwater on this site impacted with a benzene concentration exceeded the Ontario Ministry of the Environment, Conservation and Parks (MECP) Table 7 Standards.

This application is for the Rehabilitation Grant, Development Charge Deferral, and Municipal Leadership Strategy Programs.

The required documents that are to be submitted to the City as part of a Brownfield Redevelopment Grant Program application are described in Document 3. Staff reviewed the submissions and deemed the application to be complete as of April 6, 2021.

Proposed Remediation

The suggested remedial action plan consists of a full-depth, generic approach. It is anticipated that the remediation work will take 6 months to complete.

Calculating the Brownfield Redevelopment Grant

Under the Brownfield Redevelopment Grant Program, the applicant is required to submit various technical documents to determine eligibility as well as the costs eligible for the Grant. The BRCIP specifies that the total grant be capped at 50 per cent of the total eligible costs (with the provision that eligible items 7 to 12 cannot exceed 15 per cent of the total eligible items being submitted for a grant). A breakdown of the eligible costs is shown in Document 4 and the calculation of the grant is shown in Document 5 (see Document 5).

- Rehabilitation Grant

Grants would be capped at 85 per cent of the municipal share of the increase in property taxes that result from the redevelopment, payable annually for up to ten years or up to the time when the total grant payments equal the total eligible grants, whichever comes first. The City will only pay the annual grant after the property taxes have been paid in full each year and all terms and conditions specified in the registered legal agreement between the City and the applicant have been met. The anticipated maximum Rehabilitation Grant for this project is \$352,304.

- Development Charge Deferral Program

Under the Development Charge Deferral Program, the owner of the property is eligible for a 50 per cent deferment of eligible items costs towards development charges (items 1 to 7, see Document 4), by entering into a Deferral Agreement with a preferred annual interest charge of the issued index interest rate with the City of Ottawa. The term of the agreement would be subject to a maximum of either two years after issuance of a building permit or three years after the approval by the Council of the BRCIP application by the developer, whichever one occurs first. At that time, the payment of the Development Charge deferred amount, plus interest, would be made by the developer. This amount eligible for deferral is \$299,459 (subject to all terms and conditions specified in the registered legal agreement between the City and the applicant have been met).

Under the Development Charges By-law 2014-229, Collection Procedures, Section 13 (2), the ability to enter an agreement between the City of Ottawa and the

owner is established, and the City Treasurer is assigned to collect the applicable development charges.

Under the Delegated Authority By-law 2016-369, the City Solicitor has delegated authority to enter into an agreement with the owner for a Deferral of Development Charges.

- **Municipal Leadership Strategy Program**

As part of the Brownfield Grant Program, a Municipal Leadership Strategy is a general program of municipal property acquisition, investment and involvement in pilot projects with the private sector to remediate and rehabilitate Brownfield sites in Ottawa. The program is funded from 15 per cent of the municipal share of the increase in property taxes that resulted from the redevelopment that is retained by the City as a result of properties participating in the Rehabilitation Grant Program and is placed into a Municipal Leadership Account. This account will function as a revolving fund. The allocation of 15 per cent of the tax increment that is retained by the City to the Municipal Leadership Account will end when the Rehabilitation Grant Program ends. At that time, the City may return funds remaining in the Municipal Leadership Account to general revenues or continue to utilize these funds for Leadership activities until the Municipal Leadership Account is exhausted. The anticipated funding under this program for this site is estimated at \$146,489 and collection will commence after the first taxation year after the final Property Tax Assistance payment of the new development occurs.

Economic Benefits to the Community

The overall economic impact of the proposed mixed-use development is estimated at over \$60 million in direct construction value. During the development of the site, direct and indirect economic benefits to the local economy will be experienced as a result of site remediation, the construction period through payroll, purchased material supplies, services, and equipment rentals.

Over \$97.9 million in new residential/commercial assessment would be added to the property tax assessment roll at full development. The developer's taxation consultant estimates that over \$1.28 million per year in increased municipal property and education taxes can be expected at the completion of the project (2023). After the brownfield grant ends, this would subsequently go to the City's general revenues (see Document 6).

RURAL IMPLICATIONS

There are no rural implications associated with this report.

CONSULTATION

There was no public consultation for this report.

COMMENTS BY THE WARD COUNCILLOR

Councillor Leiper is aware of the recommendations in this report.

LEGAL IMPLICATIONS

There are no legal implications associated with implementing the report recommendations.

RISK MANAGEMENT IMPLICATIONS

There are no risk management implications associated with this report.

ASSET MANAGEMENT IMPLICATIONS

There are no asset management implications associated with this report.

FINANCIAL IMPLICATIONS

The maximum grant under the 2015 Brownfield Redevelopment Community Improvement Plan Program is \$352,304. In addition, the estimated Municipal Leadership Strategy contribution is \$146,489, for a total requirement of \$498,793. Budget authority requirements will be brought forward through the annual budget process. Development Charges of \$299,459 are eligible for deferral under the Development Charge Deferral Program. Deferred DCs would be subject to interest.

ACCESSIBILITY IMPACTS

There are no accessibility implications associated with this report.

ENVIRONMENTAL IMPLICATIONS

The approval of this grant will assist with the redevelopment of this brownfield property and ensure that this contaminated site is properly remediated prior to development. A Record of Site Condition will be required as per the funding agreement. Brownfield redevelopment is identified as a key strategy for promoting reinvestment in existing

urban areas and for reducing the need to expand into greenfield sites. The remediation and redevelopment of brownfield sites assist in meeting the Environmental Strategy's goal of clean air, water and earth.

TERM OF COUNCIL PRIORITIES

This application is directly related to the 2019-2022 Term of Council Priorities:

- Economic Growth and Diversification: Encourage economic growth and diversification by supporting business investment and expansion, talent attraction and retention, and branding Ottawa as a place to be.
- Environmental Stewardship: Grow and protect a healthy, beautiful, and vibrant city that can adapt to change.

SUPPORTING DOCUMENTATION

Document 1	Location Map
Document 2	Aerial View
Document 3	Brownfield Redevelopment Grant Application Requirements
Document 4	Brownfield Redevelopment Grant - Eligible Costs
Document 5	Calculating the Brownfield Redevelopment Grant
Document 6	Estimated Future City Property Tax Increment and Annual Municipal Grant Payable
Document 7	Payment Option Scenario
Document 8	Site Plan

DISPOSITION

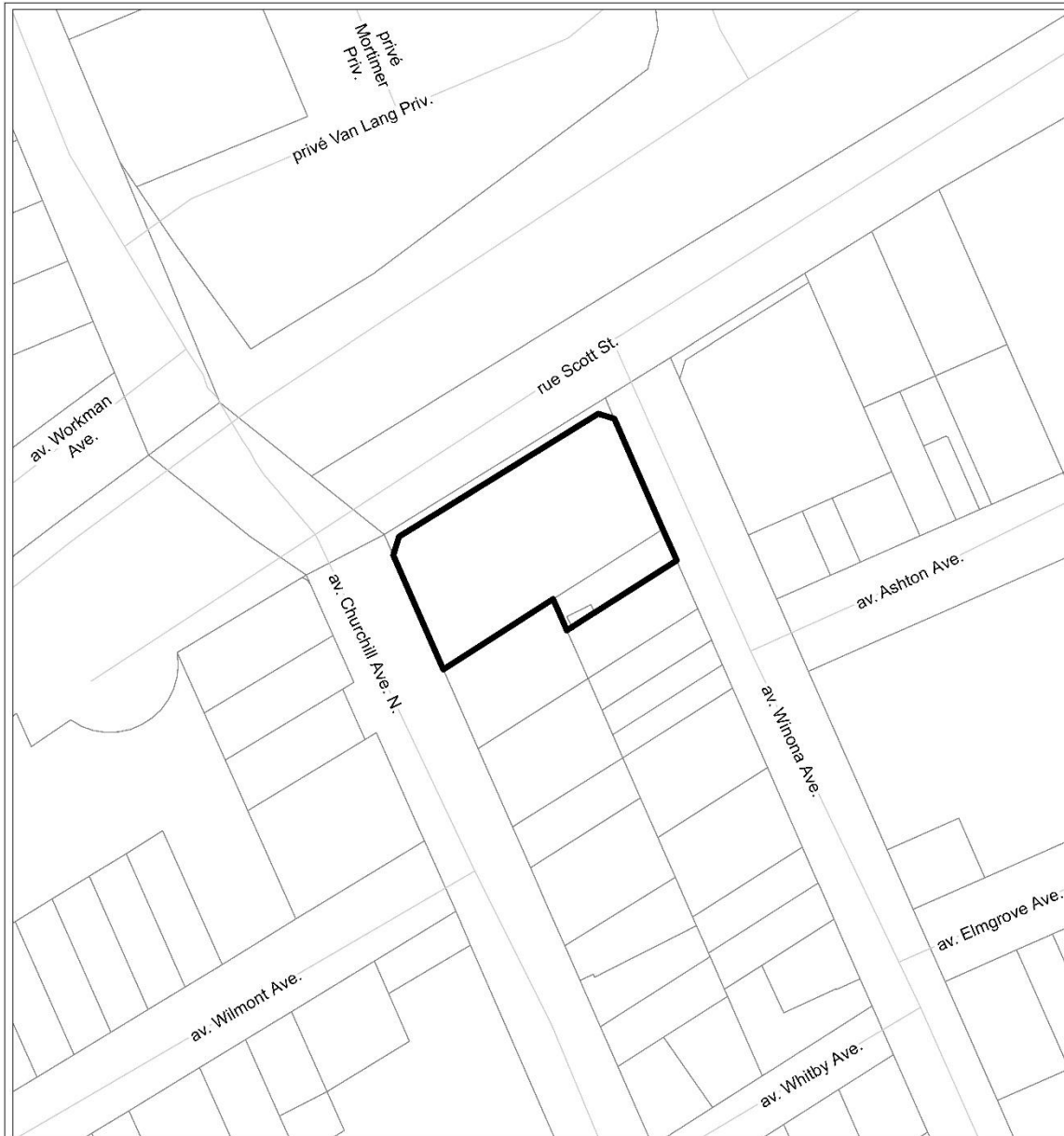
Innovative Client Services, Legal Services, to prepare the Brownfield Rehabilitation Grant Agreement.

Planning, Infrastructure and Economic Development Department and Finance Department, Revenue Branch to develop a general administrative approach to

implement the Brownfield Redevelopment Financial Incentive Program and more specifically for this application.

Planning, Infrastructure and Economic Development Department to notify the applicant of Council's decision.

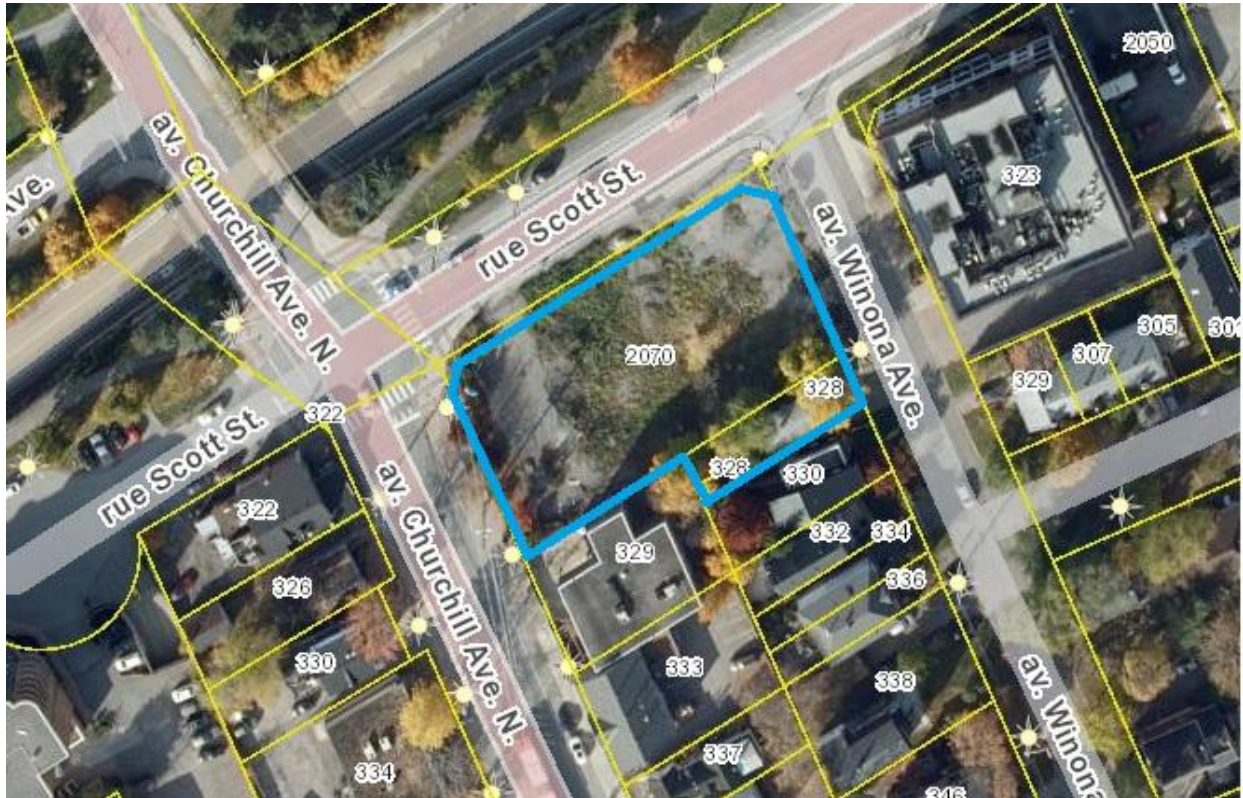
Document 1 – Location Map



		LOCATION MAP / PLAN DE LOCALISATION BROWNFIELDS REDEVELOPMENT PROGRAM / PROGRAMME DE RÉAMÉNAGEMENT DES FRICHES INDUSTRIELLES	
F18-04-21-SCOT	21-0347-L		
I:\CO\2021\Brownfields\Scott_2070_Winona_328			
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<small>©Les données de parcelles appartient à Teranel Entreprises Inc. et à ses fournisseurs. Tous droits réservés. Ne peut être reproduit sans autorisation. CECI N'EST PAS UN PLAN D'ARPENTAGE</small>			
REVISION / RÉVISION - 2021 / 04 / 09		 2070 rue Scott St. 328 av. Winona Ave.	

Document 2 – Aerial View

2070 Scott Street and 328 Winona Avenue



Document 3 – Brownfield Redevelopment Grant Application Requirements

A Brownfield Redevelopment Grant Program guide was prepared as part of the administration of the Brownfield Financial Incentives Program. This program guide provides the detailed requirements to an applicant in order to file a complete application with the City for consideration of financial assistance under this grant program. The applicant is required to submit various technical documents to determine eligibility and costs eligible for the rehabilitation grant. The following documents are required:

- All environmental studies (Phase I ESA, Phase II ESA and Remedial Action Plan);
- Detailed work plan and cost estimate prepared by a qualified person (as defined by the *Environmental Protection Act* and Ontario Regulation 153/04, as amended), for all eligible environmental remediation and risk assessment/risk management works;
- A cost estimate provided by a bona fide contractor for eligible rehabilitation/redevelopment and demolition costs;
- A set of detailed architectural/design and/or construction drawings; and
- An estimated post-project assessment value prepared by a private sector property tax consultant.

The applicant (registered owner) or agent acting on behalf of the registered owner is required to fully complete the application including all required signatures and complete the sworn declaration.

Document 4 – Brownfield Redevelopment Grant – Eligible Costs

Table 1 – Eligible Cost and Estimated Cost - 2070 Scott Street and 328 Winona Avenue

	Eligible Items	Estimate Cost
1	Environmental studies, Remedial Work Plan and Risk Assessment not covered by Environmental Site Assessment Grant Program	\$28,838
2	Environmental Remediation including the cost of preparing a Record of Site Condition	\$509,289
3	Placing clean fill and grading	\$20,790
4	Installing environmental and/or engineering controls/works as specified in the Remedial Work Plan and/or Risk Assessment	\$0
5	Monitoring, maintaining and operating environmental and engineering controls/works as specified in the Remedial Work Plan and/or Risk Assessment	\$0
6	Environmental Insurance Premiums	\$40,000
7	Leadership Program	\$0
	Sub-Total Costs eligible for 50% of DC deferral program	\$598,917
8	Cost of Feasibility Study	\$6,000
9	30% of Building Permit Fee	\$75,656
10	50% Building demolition costs	\$9,500
11	50% Building rehabilitation costs	
12	50% of the upgrading costs for on-site infrastructure including water services, sanitary sewers and stormwater management facilities	\$54,450
	Sub-total 7 to 12 - Actuals	\$145,606
	Items 7 to 12 maximum amount allowable based on 15%	\$105,691

	of total	
	Total costs eligible for Rehabilitation Grant	\$704,608

Document 5 – Calculating the Brownfield Redevelopment Grant

The Ottawa Brownfield Redevelopment Community Improvement Plan (BRCIP) specifies that the total of all grants shall not exceed 50 per cent of the cost of rehabilitating said lands and buildings (with the provision that eligible items 7 to 12 cannot exceed 15 per cent of the total eligible items being submitted for grant). *

Table 2 – Total eligible costs

1	Total eligible Costs- from Document 4	\$704,608
2	Total capping at 50 per cent of line 1	\$352,304
3	Total of Redevelopment Grant Payable	\$352,304

The land is located within a priority area. This location is therefore eligible for the Rehabilitation Grant equivalent to 85 per cent of the municipal property tax increase that results from the redevelopment, payable annually for up to ten years.

Document 6 – Estimated Future City Property Tax Increment and Annual Municipal Grant Payable

Recent (2020 tax year) Value Assessment on the property at 2070 Scott Street and 328 Winona Avenue is \$1,890,000, classified as Commercial tax class. Recent property taxes are broken down as follows:

Table 3 – Recent (2020 tax year) Property Taxes

Municipal Property Tax portion	\$21,486
Education Property Tax portion	\$10,387
Total Pre-Project Property Taxes	\$31,873

Based on a post-project assessment valuation prepared by Altus Group consultant, as submitted as part of the application, it is estimated that once the entire project is complete, the proposed development could have a post-project assessment value of over \$97.9 million (based on an effective valuation date of 2016 CVA). The estimated taxes (Municipal and Education) to be generated from full build-out is as shown in Table 4.

Table 4 – Estimated Annual Post-Project Municipal\Education Property Taxes

Tax Class	Estimated assessment (2016CVA)	Estimated Municipal Tax (2023)	Estimated Education Tax (2023)	Estimated Total Tax (2023)
Multi-Residential (NT) & Commercial (XT)	\$97,906,000	\$998,077	\$182,143	\$1,180,220

Document 7 – Payment Option Scenario

Project Address: 2070 Scott Street and 328 Winona Avenue - Azure Westboro Ltd.. - F10-04-21-SCOT

Project #	Year	Calendar Year (from report)	Calendar Year (expected payout)	Existing Municipal Property Tax portion	Estimated Municipal Property Tax portion	Municipal Tax Increment	Rehab Grant (85% of property tax increase)	BML Revolving Fund	Max contribution	Additional Revenue to City	Cumulative Grant Amount
	1	2023	2024	\$ 21,486	\$ 998,077	\$976,591	352,304.12	146,488.65	352,304.12	976,591.00	352,304.12
	2	2024	2025	\$ 21,916	\$ 1,018,039	\$996,123		-	-	996,122.82	352,304.12
	3	2025	2026	\$ 22,354	\$ 1,038,399	\$1,016,045			-	1,016,045.28	352,304.12
	4	2026	2027	\$ 22,801	\$ 1,059,167	\$1,036,366			-	1,036,366.18	352,304.12
	5	2027	2028	\$ 23,257	\$ 1,080,351	\$1,057,094			-	1,057,093.51	352,304.12
	6	2028	2029	\$ 23,722	\$ 1,101,958	\$1,078,235				1,078,235.38	352,304.12
	7	2029	2030	\$ 24,197	\$ 1,123,997	\$1,099,800				1,099,800.08	352,304.12
	8	2030	2031	\$ 24,681	\$ 1,146,477	\$1,121,796				1,121,796.08	352,304.12
	9	2031	2032	\$ 25,174	\$ 1,169,406	\$1,144,232				1,144,232.01	352,304.12
	10	2032	2033	\$ 25,678	\$ 1,192,794	\$1,167,117				1,167,116.65	352,304.12
40	Total			\$235,266	\$10,928,665	\$10,693,399	\$352,304.12	\$146,489	\$352,304	\$10,693,399	

It is important to note that the tax increment is only an estimate and provides guidance on the order of magnitude of the possible payment under the assumption that the project would be completed, reassessed and taxes levied and paid in this period. The tax rates and all the assessment valuation parameters are held constant for illustration purposes. In practice the assessed value would likely increase reflecting increasing property values. As well, there would likely be some increase in the annual municipal levy during the projection period.

The administration of the Brownfield Redevelopment grant program would require that any grants to be paid be based on actual Municipal Property Assessment Corporation (MPAC) property assessment (including any resolution of appeals) of improved properties. The prevailing tax rate would be applied and only after taxes are paid in full for one year and only when the City is satisfied that all terms and conditions have been met as specified in the legal agreement between the City and the applicant would a tax rebate be issued. This rebate would be capped at 85 per cent of the municipal share of the increase in property taxes over the pre-project municipal property taxes paid.

In the administration of this grant each row would be calculated every year based on the new assessment, tax rate, taxes paid and actual municipal tax increment to establish the actual grant payment.

Document 8 – Site Plan

