

**JOINT PLANNING COMMITTEE                    1  
AND COMMUNITY AND  
PROTECTIVE  
SERVICES COMMITTEE  
REPORT 2  
SEPTEMBER 27, 2021**

**RÉUNION CONJOINTE DU  
COMITÉ DE L'URBANISME ET DU  
COMITÉ DES SERVICES  
COMMUNAUTAIRES ET DE  
PROTECTION  
RAPPORT 2  
LE 27 SEPTEMBRE 2021**

**EXTRACT OF DRAFT MINUTES 2  
JOINT PLANNING COMMITTEE  
AND COMMUNITY AND  
PROTECTIVE  
SERVICES COMMITTEE  
OCTOBER 13, 2021**

**EXTRAIT DE L'ÉBAUCHE  
DU PROCÈS-VERBAL 2  
RÉUNION CONJOINTE DU  
COMITÉ DE L'URBANISME ET DU  
COMITÉ DES SERVICES  
COMMUNAUTAIRES ET DE  
PROTECTION  
LE 13 OCTOBRE 2021**

**1.     CITY OF OTTAWA PARKS AND RECREATION FACILITIES MASTER PLAN  
       – FINAL DRAFT**

**ACS2021-RCF-GEN-0018**

**CITY WIDE**

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**REPORT RECOMMENDATIONS**

**That the Planning Committee and Community and Protective Services  
Committee recommend Council:**

- 1.     Approve the Parks and Recreation Facilities Master Plan, as  
       described in this report and attached as Document 1;**
  
- 2.     Approve the Provision Levels for Parkland and Recreation Facilities,  
       as recommended in the Parks and Recreation Facilities Master Plan,  
       described in this report, and attached as Document 2;**
  
- 3.     Receive for information the Consultation Summary Report: Parks  
       and Recreation Facilities Master Plan, and the Summary of Current  
       Facility Related Impacts on Service Delivery as described in this  
       report and attached as Documents 3 and 4;**

- 4. Delegate authority to the General Manager, Recreation, Cultural and Facility Services Department to approve amendments to the Park Development Manual to reflect the Parks and Recreation Facilities Master Plan and Official Plan (2021) once adopted by Council;**
- 5. Direct staff to publish an English and French, accessible Parks and Recreation Facilities Master Plan once approved by Council including any directed changes;**
- 6. Direct staff to review the Parkland Dedication By-law and bring forward a report to Planning Committee and Council with recommended changes as required by the *COVID-19 Economic Recovery Act, 2020*;**
- 7. Direct staff to review the Cash-in-lieu-of-Parkland Policy and bring forward a report to Planning Committee and Council with recommended changes in concurrence with revisions of the Parkland Dedication By-law and as per the Parks and Recreation Facilities Master Plan;**
- 8. Approve that the Parks and Recreation Facilities Master Plan formally become a background study document in support of the revisions to the Development Charges By-law, as required by the *COVID-19 Economic Recovery Act, 2020*; and**
- 9. Direct staff to develop and bring forward for Council approval, in accordance with the Parks and Recreation Facilities Master Plan a:**
  - a. Land First Policy statement for parkland dedication**
  - b. Targeted Parkland Acquisition Strategy**
  - c. Parkland and Recreational Facilities Funding Policy.**

Dan Chenier, General Manager, Recreation, Cultural and Facility Services (RCF) and Kevin Wherry, Manager, Parks and Facilities Planning, RCF provided a PowerPoint presentation which is held on file with the City Clerk. Gen Nielson, Manager, Asset

Management, Planning, Infrastructure and Economic Development was also in attendance to respond to questions.

Marcia Morris, Executive Director, Ottawa Sport Council spoke in support of the Master Plan but offered comments on concerns regarding provision levels for the downtown core such as outdoor basketball courts and outdoor playing fields.

Derek Firth, Ottawa Shooting Starts, Eastern Basketball Association highlighted the need for organized basketball to access gymnasium space and relies on schools to support the growing demand.

\*Jason Burggraaf, Exec. Director, Greater Ottawa Home Builders' Association thanked staff for being included in the consultation process and spoke in support of the Master Plan but noted the need to increase the levels of service for all parks with the ongoing infill of housing across the City.

Kathleen Murphy, Director, Design – National Aquatic Complex Project spoke on the ongoing demand for pools and to host competitions in the City.

Mr. Peter Lawrence, CEO and President of the National Aquatic Complex Project praised staff on the Master Plan, however echoed Ms. Murphy's concerns with the lack of pools in the City.

\*Cheryl Parrott, Hintonburg Community Association spoke in support of the Master Plan and outlined the environmental benefits of parks and greenspace. She also urged Committee to consider refurbishing existing arenas.

Moe Garahan, ED Just Food and Paul Johanis, People's Official Plan, Chair - Greenspace Alliance, noted the need for community food garden space and should be included in the initial plan.

Shamir Kanji, member of Arts, Culture and Recreation Advisory Committee spoke in support of the plan however echoed Mr. Firth's concerns with the lack of facilities for basketball.

\* *All individuals marked with an asterisk either provided their comments in writing or by email; all such comments are held on file with the City Clerk.*

Correspondence was received on September 24, 2021 by the President of the Overbrook Community Association and on September 26, 2021 by Ken Holmes.

Committee members then presented the following proposed motions:

Presented by Councillor Fleury (on behalf of Councillor King)

*That the Parks and Recreation Facilities Master Plan be amended to include the following statement:*

*"The City has undertaken the development of an Anti-Racism Strategy through its Anti-Racism Secretariat (ARS) to address systemic racism confronting Indigenous, Black, Asian, Muslim, Jewish, and other communities. Ensuring all of these perspectives are represented sufficiently is critical to the formation of a meaningful and impactful, data-informed, and data-driven Plan. This Plan acknowledges that it will align with any future Anti-Racism Strategy approved by Council, and that decisions concerning recreational assets will apply an anti-racist approach concerning the development, evaluation and measurement of policies. The plan will apply the elements of the Anti-Racism Strategy to achieve an increase in the diversity in City partnerships and locating new facilities in neighbourhoods that have high concentrations of equity-seeking communities that experience high levels of economic disadvantage."*

Presented by Councillor M. Fleury:

*BE IT RESOLVED THAT Document 1 (Draft Parks and Recreation Master Plan), page 73, as it relates to recreation complexes, in Section 1.5, be amended as follows:*

*Recommendation A be amended to read as follows:*

- a. *Set the citywide target for the provision of recreation complexes at 1:70,000 residents. Following the implementation of the next site at Riverside South, that future facilities be considered by area of greatest needs.*

*Recommendation B be amended to read as follows:*

- b. *Consider the development of one new, additional facility in the 2021 – 2031*

*period. The location should be determined based on the transect-wide provision levels, available square meters of space per resident, and available land. The future facility should be located in close proximity to transit. and the location should also take into consideration proximity to workers.*

Presented by: Councillor M. Fleury

*BE IT RESOLVED THAT Document 1 (Draft Parks and Recreation Master Plan), page 101, as it relates to arenas, in Section 7.5, be amended as follows:*

*Recommendation E be amended to read as follows:*

- e. Support the development of a single pad arena optimization study, informed by the RAMP and other studies, to update and replace existing ice surfaces, particularly in the Downtown Core, and Inner and Outer Urban transects. If single pad arenas are decommissioned to be replaced with a modern multi-pad alternative at another site in the area, that the surplus single pad building be considered for other.*

Presented by: Councillor M. Fleury

*BE IT RESOLVED THAT Document 1 (Draft Parks and Recreation Master Plan), page 158, as it relates to gymnasiums, in Section 23.5, be amended as follows:*

*Include the following additional Strategy Statement "D":*

- d. That the City re-commit to prioritizing the development of city-owned and increase the number to lower the provision as opportunity arise for city-run gymnasiums.*

Presented by: Councillor Tierney (on behalf of Councillor Harder)

*WHEREAS the Parks and Recreation Master Plan identifies a high provision rate for full sized rectangular sports fields;*

*WHEREAS within suburban transect, large park property dedications are preferred to accommodate full sized sports fields that may constrain the number of parks and other amenities being offered in a community;*

*WHEREAS new future urban areas provide an opportunity to explore a central multiple fields facility allowing for different size, shape of parkland dedicated areas within the subdivisions;*

*THEREFORE BE IT RESOLVED that the Community Design Plan for the future urban areas ALLOW for this opportunity to be explored based on the required parkland dedication for the area.*

Committee also considered the following direction to staff presented by Councillor Fleury:

*As it relates to Section 3, Indoor Aquatic Facilities, that staff review ahead of the RAMP study, the pools shortcoming for standards and program needs to direct in which transect the next aquatic investments should be located. Considering specialty pools that do not offer community and sport programming (example of facilities with limitations: heritage buildings and therapeutic pool).*

Questions to staff were in regard to, but not limited to pandemic impacts; lifecycle of purchased lands; winter trails and parkland; affordability and funding for arenas and gymnasiums; cash in lieu for indoor facilities; and recreation uses on federal lands.

The following motion was introduced, however after discussion with staff, Councillor Kavanagh agreed to provide a Direction to staff in this regard:

Presented by Councillor Kavanagh

*WHEREAS trees are essential to the health of our environment and essential to battle climate change;*

*WHEREAS trees have been under stress with erratic weather patterns including storms and extreme heat and cold which means greater tree loss;*

*WHEREAS the replacement of trees by City of Ottawa tries to keep up with trees destroyed by storms and other extreme weather conditions;*

*WHEREAS each of our parks rely on the shade of trees to keep park visitors cool in the summer heat and are essential to our overall health;*

*WHEREAS the Parks and Recreation Master Plan states we need a 40% tree canopy in our parks but is not park specific and therefore some park land may have a very high canopy and others with a very low level and not considered a priority in the overall tree count;*

*THEREFORE BE IT RESOLVED to request that the Parks and Recreation Plan be amended to state that each of park strive to have a 40% canopy target on each park site.*

After discussion, Committee considered the following motions and directions to staff as follows:

**MOTION No. PC/CPSC 2021 1/2**

Moved by: Councillor Fleury (on behalf of Councillor King)

**That the Parks and Recreation Facilities Master Plan be amended to include the following statement:**

**“The City has undertaken the development of an Anti-Racism Strategy through its Anti-Racism Secretariat (ARS) to address systemic racism confronting Indigenous, Black, Asian, Muslim, Jewish, and other communities. Ensuring all of these perspectives are represented sufficiently is critical to the formation of a meaningful and impactful, data-informed, and data-driven Plan. This Plan acknowledges that it will align with any future Anti-Racism Strategy approved by Council, and that decisions concerning recreational assets will apply an anti-**

racist approach concerning the development, evaluation and measurement of policies. The plan will apply the elements of the Anti-Racism Strategy to achieve an increase in the diversity in City partnerships, and locating new facilities in neighbourhoods that have high concentrations of equity-seeking communities that experience high levels of economic disadvantage."

CARRIED

**MOTION No. PC/CPSC 2021 2/2**

Moved by: Councillor M. Fleury

**BE IT RESOLVED THAT Document 1 (Draft Parks and Recreation Master Plan), page 73, as it relates to recreation complexes, in Section 1.5, be amended as follows;**

**Recommendation A be amended to read as follows:**

- c. **Set the citywide target for the provision of recreation complexes at 1:70,000 residents. Following the implementation of the next site at Riverside South, that future facilities be considered by area of greatest needs.**

**Recommendation B be amended to read as follows:**

- d. **Consider the development of one new, additional facility in the 2021 – 2031 period. The location should be determined based on the transect-wide provision levels, available square meters of space per resident, and available land. The future facility should be located in close proximity to transit. and the location should also take into consideration proximity to workers.**

CARRIED

**MOTION No. PC/CPSC 2021 3/2**

Moved by: Councillor M. Fleury



**BE IT RESOLVED THAT Document 1 (Draft Parks and Recreation Master Plan), page 101, as it relates to arenas, in Section 7.5, be amended as follows:**

**Recommendation E be amended to read as follows:**

- e. Support the development of a single pad arena optimization study, informed by the RAMP and other studies, to update and replace existing ice surfaces, particularly in the Downtown Core, and Inner and Outer Urban transects. If single pad arenas are decommissioned to be replaced with a modern multi-pad alternative at another site in the area, that the surplus single pad building be considered for other recreation uses or public benefit.**

CARRIED

**MOTION No. PC/CPSC 2021 4/2**

Moved by: Councillor M. Fleury

**BE IT RESOLVED THAT Document 1 (Draft Parks and Recreation Master Plan), page 158, as it relates to gymnasiums, in Section 23.5, be amended as follows:**

**Include the following additional Strategy Statement "D":**

- d. That the City re-commit to prioritizing the development of city-owned and increase the number to lower the provision as opportunity arise for city-run gymnasiums.**

REFERRED by the following motion:

**MOTION No. PC/CPSC 2021 5/2**

Moved by Councillor S. Moffatt

**That the Fleury Motion (PC/CPSC 2021 4/2) be referred to Council.**

CARRIED

**MOTION No. PC/CPSC 2021 6/2**

Moved by: Councillor Tierney (on behalf of Councillor Harder)

**WHEREAS the Parks and Recreation Master Plan identifies a high provision rate for full sized rectangular sports fields;**

**WHEREAS within suburban transect, large park property dedications are preferred to accommodate full sized sports fields that may constrain the number of parks and other amenities being offered in a community;**

**WHEREAS new future urban areas provide an opportunity to explore a central multiple fields facility allowing for different size, shape of parkland dedicated areas within the subdivisions;**

**THEREFORE BE IT RESOLVED that the Community Design Plan for the future urban areas ALLOW for this opportunity to be explored based on the required parkland dedication for the area.**

CARRIED

**DIRECTION TO STAFF**

Councillor Fleury

As it relates to Section 3, Indoor Aquatic Facilities, that staff review ahead of the RAMP study, the pools shortcoming for standards and program needs to direct in which transect the next aquatic investments should be located. Considering specialty pools that do not offer community and sport programming (example of facilities with limitations: heritage buildings and therapeutic pool)

**DIRECTIONS TO STAFF**

Councillor Kavanagh

That staff be directed to review and consider as part of the amendments to the Park Development Manual, the feasibility of an optimal tree canopy target of up to 40% and

beyond when feasible on each park site, where facilities allow.

The report recommendations CARRIED as amended by Motions No. 2021 PC/CPSC 1/2, No. 2021 PC/CPSC 2/2, No. 2021 PC/CPSC 3/2, and No. 2021 PC/CPSC 5/2.

\* Note: A minor correction was made to MOTION No. PC/CPSC 2021 3/2 (correction is highlighted in yellow in the report), pursuant to the City Clerk Schedule C, Section 1 of Delegation of Authority By-Law 2020-360.)