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Consolidated Villages Secondary Plan

Section 1: Introduction

Villages are a distinct form of community. They are the economic and social centers of the rural area. They will be self-sufficient and complete with their own commerce and business services, employment, education, recreation and housing.

Villages throughout the City range in size, some enjoying the benefit of municipal water and wastewater services, while others must rely on private services. Each village has a secondary plan to guide development within them. Some secondary plans apply to a single village, while this secondary plan applies to several of them. Although this plan identifies policies that apply to all of the identified villages; goals and objectives for each individual village are identified, as each village is unique in its own right.

This secondary plan applies to the following villages and the policies within the plan are intended to be read together with the policies of Official Plan:

- Ashton
- Burritts Rapids
- Carlsbad Springs
- Cumberland
- Dunrobin
- Fallowfield
- Fitzroy Harbour
- Galetta
- Kars
- Kenmore
- Kinburn
- Marionville
- Metcalfe
- Munster
- Navan
- Notre-Dame-des-Champs
- Osgoode
- Sarsfield
- Vars
- Vernon







Section 2: Village Visions and Goals and Objectives

Each village within this secondary plan has a vision and goals and objectives that have been developed, through a community consultation process. The intent of each Vision Statement and Goals and Objectives are to identify priorities and direction for future planning in each village and also to guide policy interpretation when reviewing planning applications under the Official Plan. These statements are unique and are only intended to apply to their respective village. Development within any of the villages identified in Volume 2 are also subject to the policies the Official Plan.

Vision Statement - Ashton

The vision for the village of Ashton is for it to remain a small and safe community that is proud of its heritage and that embraces the natural beauty of the Jock River and its surroundings. The village will be a social, recreational and economic focal point for residents of the village and the nearby rural areas. The village will experience slow and sustainable growth; development will both respect the rural character of the village and be environmentally responsible. The planning and development of the village will take into account the relationship between the City and Beckwith Township.

Goals and Objectives - Ashton

Goal 1: Create a healthy and environmentally sustainable community

Objective 1.1: Ensure that future development maintains the integrity of surrounding natural areas and preserves groundwater quality and quantity.

Objective 1.2: Maintain good water quality and a healthy ecosystem in and around the Jock River.

Objective 1.3: Maintain existing park land, natural environment areas and recreation areas within the village.

Goal 2: Support local businesses and the provision of services within the village

Objective 2.1: Promote development in the Village core areas.

Objective 2.2: Broaden the scale of home-based businesses to allow for more dynamic use of residences in the village and local employment opportunities.

Goal 3: Encourage slow and sustainable development that maintains the village's rural and historic character and identity

Objective 3.1: Promote the development of vacant land and the reuse of existing vacant buildings within the village.







Objective 3.2: Ensure residential development is in keeping with the existing character, building sizes, lot sizes and densities of the village.

Objective 3.3: Promote a slow growth rate for the village.

Goal 4: Improve pedestrian and traffic safety within the village

Objective 4.1: Establish traffic calming along Ashton Station Road and Flewellyn Road within the village boundary.

Objective 4.2: Improve safety at the intersections of Ormrod Road and Ashton Station Road and Ormrod Road and Flewellyn Road.

Objective 4.3: Improve pedestrian and cycling connections along Ashton Station Road from the village to the Trans Canada Trail.

Goal 5: Cooperate with Beckwith Township on planning and development activities

Objective 5.1: Consult and coordinate with Beckwith Township and the entire village community on future City of Ottawa planning for the village.

Objective 5.2: Coordinate development review affecting the village of Ashton with Beckwith Township.

Vision Statement - Burritts Rapids

The vision for the village of Burritts Rapids is for it to remain a small village, proud of its heritage, that seeks a socially, economically and environmentally sustainable future, in part by leveraging the entrepreneurial spirit of the village's residents. It will be a multigenerational village that provides residents with a safe and quiet way of life. The village will be defined by its preserved heritage resources and by its location on the shores of the Rideau Canal UNESCO World Heritage Site. The planning and development of the whole village will be coordinated between the City of Ottawa and the Township of North Grenville with input from Parks Canada and the Rideau Valley Conservation Authority.

Goals and Objectives - Burritts Rapids

Goal 1: Maintain the historic village character and identity

Objective 1.1: Preserve and protect heritage buildings within the village.

Objective 1.2: Preserve and enhance the village's visual identity with the use of appropriate signage, building materials and architectural styles in any new developments.







Objective 1.3: New residential development shall be limited to maintain the small-scale village character

Objective 1.4: Recognize that the location of the Village Core is and will continue to be located in North Grenville Township

Objective 1.5: Recognize and protect the cultural, natural and scenic values of the Rideau Canal National Historic Site of Canada, a Canadian Heritage River and UNESCO World Heritage Site.

Goal 2: Create a healthy and sustainable community

Objective 2.1: Promote sustainable development which maintains the integrity of natural areas and protects groundwater quality and quantity.

Objective 2.2: Preserve and enhance the water quality, ecological integrity and biodiversity in the Rideau River and Brassil's Creek and their riparian areas.

Objective 2.3: Permit the development of alternative energy sources within and adjacent to the village where such installations will not detract from quality of life within the village.

Goal 3: Develop new transportation infrastructure to make the village safe and accessible via all modes of transportation

Objective 3.1: Introduce traffic calming measures along Donnelly Drive and Burritts Avenue, including improved signage.

Objective 3.2: Improve pedestrian access within the village and improve cycling connections to adjacent communities.

Objective 3.3 Enable opportunities for residents and visitors to access and experience the waterways in the village.

Goal 4: Cooperate on planning and future development in consideration of the village as a whole

Objective 4.1: Consult and coordinate with the Township of North Grenville, the Rideau Valley Conservation Authority and Parks Canada and the entire village community on future City of Ottawa planning for the village.

Objective 4.2: Coordinate with North Grenville Township, the Rideau Valley Conservation Authority and Parks Canada on the review of planning applications for proposed development within the village.

Vision Statement - Carlsbad Springs





The vision for the village of Carlsbad Springs is for it to remain a quiet, rural bilingual community, ideal for families. Shops and services at the crossroads of Piperville, Russell, and Boundary roads, with other small businesses found throughout the village. The village plays a role in providing goods, services and recreation to nearby rural residents and the communities of Piperville and Ramsayville. Residential and commercial growth is anticipated and will be based on the availability of private services.

Goals and Objectives - Carlsbad Springs

Goal 1: Provide for slow and sustainable growth

Objective 1.1: Allow for infill growth along Piperville Road and Boundary Road where municipal water services are available.

Objective 1.2: Provide for future growth on lands near the former Ecole Ibn Batouta school site.

Objective 1.3: Consult with the National Capital Commission on future City of Ottawa comprehensive plans for the village.

Goal 2: Support economic development

Objective 2.1: Broaden the scale of home-based businesses to allow for more dynamic use of residences in the village and local employment opportunities.

Objective 2.2: Provide for the development of a mixed-use Village Core area at the crossroads of Boundary, Piperville and Russell Roads, including the former Ecole Ibn Batouta school site.

Goal 3: Maintain the quiet rural character

Objective 3.1: Create pedestrian and cycling connections throughout the village.

Objective 3.2: Develop new residential areas that are in keeping with the existing character, building sizes, lot sizes and densities of the village.

Objective 3.3: Discourage further residential development along the railway corridor.

Vision Statement - Cumberland

The village of Cumberland will become a resilient, complete, and distinctly historic rural village. Key community destinations and neighbourhoods will be strongly connected by scenic paths. A small but vibrant mixed-use core will be supported by residents and the surrounding rural community. The unique combination of Cumberland's historic charm, surrounding rural landscape, the Ottawa River, renowned Farmers Market and heritage





museum will make the village of Cumberland a day trip destination for the greater region.

Goals and Objectives – Cumberland

Goal 1: Establish a vibrant and active Village Core which highlights and builds upon the village's heritage character

Objective 1.1: Ensure that any new infill development within or adjacent to the Village Core designation is compatible with Cumberland's heritage character.

Objective 1.2: Create a completer and more continuous Village Core through infill or development of vacant lots and conversion of residential buildings to small commercial businesses.

Objective 1.3: Encourage economic development through links and partnerships with the Cumberland Heritage Village Museum.

Objective 1.4: Encourage the use of thematic materials, fixtures and furnishings such as river stone, reclaimed or rough finish wood and metal, natural stone and red brickwork to help build and maintain a distinct heritage character for the Village Core.

Objective 1.5: Explore opportunities to reroute or limit heavy truck traffic through the Village Core.

Goal 2: Create pedestrian or multi-use connections between neighbourhoods, key destinations and amenity areas throughout the village

Objective 2.1: Create a complete network of pedestrian and multi-use pathways to connect the village community.

Objective 2.2: Protect for the future development of a multi-use public pathway connecting Wilfred Murray Park to the public grounds associated with the Cumberland Village Heritage Museum.

Objective 2.3: Protect for the future development of a multi-use public pathway connecting the Cumberland Village Heritage Museum grounds to Quillivan Drive.

Goal 3: Encourage village growth and economic development that is well connected and diverse

Objective 3.1: Ensure that any future residential development proposals are well connected to the village as a whole.



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Objective 3.2: Any proposed residential development should maximize the preservation of mature trees, forested areas, natural watercourses, and where possible should reflect the modified grid pattern of the village core, maximizing connectivity and solar gain.

Objective 3.3: New residential development or infill proposals should encourage a mix of housing choices that will allow residents to stay within the village through all phases of life.

Goal 4: Through any future re-design of Ottawa Road 174 (OR 174), create a balanced and accessible corridor through the village of Cumberland where vehicle traffic is calmed and the pedestrian environment is comfortable. Multi-use connections are introduced and integrated into scenic public waterfront areas and adjacent neighbourhoods

Objective 4.1: Through future improvements to Ottawa Road 174, explore opportunities to development a waterfront lookout/rest stop and public dock north of the Cumberland Heritage Village Museum in order to provide public access to the Ottawa River and a riverfront gateway into the museum.

Objective 4.2: Through future improvements to OR 174, explore opportunities for multiuse connections from the Cumberland Heritage Village Museum to the waterfront, as well as Quigley Hill Road to Barnett Park. Connection could be over or under OR 174.

Vision Statement - Dunrobin

The vision for the village of Dunrobin is for it to maintain built heritage and the natural environment while improving community connections. The village will remain a small rural village with commercial development focused on the main street. The village will maintain its key role as a hub between villages in the west part of Ottawa and the City's urban area, including access to public transit. Pedestrian and cycling connections will be improved between neighbourhoods and the West Carleton Secondary School.

Goals and Objectives - Dunrobin

Goal 1: Protect the rural natural environment

Objective 1.1: avoid development within woodlands, natural features and surrounding agricultural lands.

Objective 1.2: Reduce the effects of light pollution in the village.

Goal 2: Allow for a moderate level of development

Objective 2.1: Maintain the rural village character in any new development with consistent lot and building sizes.







Objective 2.2: Consider future village expansion north westward in order to include the nearby West Carleton Secondary School within village boundaries.

Objective 2.3: Limit retail and commercial development to the Village Core area.

Goal 3: Improve connectivity for all modes of transportation

Objective 3.1: Provide for enhanced connectivity between existing neighbourhoods, parks and the Dunrobin Community Centre.

Objective 3.2: Improve pedestrian and cycling connectivity on Dunrobin Road to the West Carleton Secondary School.

Objective 3.3: In the long term, consider public transit connections to the City by use of existing railway tracks.

Vision Statement - Fallowfield

The vision for Fallowfield Village is for it to remain a small rural residential community with a central hub that acts as a focal point for community identity. Although the City's urban area is in close proximity to the village, it will remain separate and distinct from the urban area. The village will be a walkable community, surrounded by parkland, and forests, and complimented by scenic views.

Goals and Objectives - Fallowfield

Goal 1: Create a central hub for the community that includes community facilities and services

Objective 1.1: Encourage the development of local businesses and services.

Objective 1.2: Facilitate the creation of a village community centre.

Goal 2: Develop new transportation infrastructure to make the village safe and accessible via all modes of transportation

Objective 2.1: Improve pedestrian safety and connectivity through the construction of sidewalks and pedestrian pathways along main streets in the village.

Objective 2.2: Provide for public transit to the village.

Objective 2.3: Introduce traffic calming measures to reduce traffic speeds within the village.

Goal 3: Maintain the village's rural character and scenic views



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Objective 3.1: Improve pedestrian and cycling infrastructure, including the development of pedestrian and cycling pathways that connect the village to surrounding rural areas.

Objective 3.2: Maintain the village's character and identity as distinct from nearby suburban communities.

Vision Statement - Fitzroy Harbour

The vision for the village of Fitzroy Harbour is for it to remain a small, attractive heritage village on the Ottawa River, which is welcoming to visitors and new residents.

Goals and Objectives - Fitzroy Harbour

Goal 1: Be a destination place that serves visitors of the Ottawa River and Fitzroy Provincial Park

Objective 1.1: Encourage the development of an active business district which serves visitors and residents.

Objective 1.2: Consult with Provincial Park authorities on future comprehensive plans for the village.

Goal 2: Maintain an attractive heritage community

Objective 2.1: Preserve heritage structures in the village.

Goal 3: Encourage slow development that maintains the village character and identity

Objective 3.1: Ensure that future development is in keeping with existing village character, lot sizes and building sizes.

Objective 3.2: Promote a slow growth rate for the village.

Vision Statement - Galetta

The vision for the village of Galetta is for it to remain a small community that maintains the natural environment and its quiet character.

Goals and Objectives - Galetta

Goal 1: Maintain a clean and attractive natural environment

Objective 1.1: Ensure that future development mitigates impact on the natural environment.

Objective 1.2: Preserve the community centre and surrounding green space.





Objective 1.3: Ensure that development protects the view and natural environment of the Mississippi River and its riparian areas.

Goal 2: Maintain quiet village character

Objective 2.1: Allow future residential growth in keeping with existing building sizes and architectural styles.

Vision Statement - Kars

The vision for the village of Kars is for it to be a slow-growing rural community that is welcoming, safe, and quiet. The village embraces its scenic countryside surroundings and the natural environments of the Rideau Canal UNESCO World Heritage Site. This heritage community will provide residents of all ages with recreational facilities and affordable housing. The village will be walkable and accessible.

Goals and Objectives - Kars

Goal 1: Preserve and enhance the surrounding natural environment

Objective 1.1: Maintain good water quality and healthy ecosystems in the Rideau Canal and Stevens Creek.

Objective 1.2: Increase recreational opportunities by improving access points to the Rideau Canal and Stevens Creek.

Goal 2: Maintain the village character and identity

Objective 2.1: Develop new residential areas that are in keeping with the existing character, building sizes, lot sizes and density of the village.

Objective 2.2: Create opportunities for new businesses and services along the main streets.

Objective 2.3: Identify and encourage the preservation of heritage buildings within the village.

Objective 2.4: Ensure that new or replaced utilities are installed below ground.

Objective 2.5: Recognize and protect the cultural, natural and scenic values of the Rideau Canal National Historic Site of Canada, a Canadian Heritage River and UNESCO World Heritage Site.

Goal 3: Satisfy the housing and community needs of existing and new residents

Objective 3.1: Increase the availability of affordable seniors' housing and apartments in the village.







Objective 3.2: Provide ample recreational facilities for residents of all ages that are of suitable size and scale for the village.

Goal 4: Improve safety and connectivity for pedestrians and cyclists within the village.

Objective 4.1: Create cycling routes in the form of dedicated lanes or multi-use pathways along Rideau Valley Drive and between residential areas and schools.

Objective 4.2: Improve pedestrian safety and connectivity along Rideau Valley Drive and Roger Stevens Drive.

Vision Statement - Kenmore

The vision for the village of Kenmore is for it to remain a vibrant, small, historic residential village. The close-knit community will be a safe and affordable place for families to live, play, and be involved in community events.

Goals and Objectives - Kenmore

Goal 1: Maintain the built heritage of the village

Objective 1.1: Identify and encourage the preservation of heritage buildings in the village.

Goal 2: Facilitate growth at a sustainable level

Objective 2.1: Allow residential growth that is consistent with the existing housing form and density.

Objective 2.2: Ensure that development maintains the integrity of surrounding natural areas and preserves groundwater quality and quantity.

Goal 3: Facilitate an active and involved community

Objective 3.1: Maintain the existing park and recreational facilities and increase public amenities as the village grows.

Objective 3.2: Improve linkages to the urban area and nearby villages for commuters and young people.

Vision Statement - Kinburn

The vision for the village of Kinburn is for it to be an attractive and growing small community that is welcoming to families, seniors and small businesses. Kinburn will have an active mainstreet and diverse recreational opportunities.

Goals and Objectives - Kinburn







Goal 1: Foster residential and business growth while maintaining village character

Objective 1.1: Broaden the scale of home-based businesses to allow for more dynamic use of residences in the village and local employment opportunities.

Objective 1.2: Focus retail and commercial development in the Village Core area.

Objective 1.3: Allow moderate residential growth that is consistent with the existing housing form and density.

Goal 2: Maintain an attractive and pedestrian-oriented community

Objective 2.1: Improve existing pedestrian connections within the village.

Objective 2.2: Focus future recreation and protect greenspace along the Carp River natural corridor.

Vision Statement - Marionville

The vision for the village of Marionville is for it to be a growing, attractive and safe community. The planning and development of the village will take into account the relationship between the City of Ottawa, Russell Township and the Township of North Dundas.

Goals and Objectives - Marionville

Goal 1: Cooperate with Russell Township and the Township of North Dundas on planning and development activities

Objective 1.1: Consult with Russell Township and the Township of North Dundas on future City of Ottawa comprehensive plans for the village.

Objective 1.2: Coordinate growth, services, and recreation with Russell Township and the Township of North Dundas.

Goal 2: Foster growth and economic development

Objective 2.1: Promote residential development in keeping with the existing housing form and density of the village.

Objective 2.2: Foster growth on the main street.

Objective 2.3: Encourage more business services in the village to serve residents and the rural community.

Goal 3: Maintain an attractive and safe community

Objective 3.1: Ensure that development provides pedestrian connections.







Objective 3.2: Improve the streetscape on the main street.

Vision Statement - Metcalfe

The vision for the village of Metcalfe is for it to have balanced moderate growth in population and employment while maintaining the architecture and greenspace that help define the character of this picturesque and friendly heritage community. Metcalfe residents will have access to business services and recreation opportunities located within the village.

Goals and Objectives - Metcalfe

Goal 1: Provide for balanced, moderate growth

Objective 1.1: Allow moderate residential growth that is in keeping with the existing character, building sizes, lot sizes and densities.

Objective 1.2: Promote residential development in a variety of low-rise housing forms to encourage affordability and provide choice in housing.

Goal 2: Maintain and enhance greenspace

Objective 2.1: Identify and protect significant greenspace areas in the village from development.

Objective 2.2: Enhance existing greenspace and open space areas.

Goal 3: Promote a range of businesses and services

Objective 3.1: Encourage retail and commercial land uses on the two main streets of Victoria Street and 8th Line Road.

Goal 4: Improve recreation, walkability and safety

Objective 4.1: Enhance park areas and connectivity between neighbourhoods within the village.

Objective 4.2: Establish traffic calming measures to reduce traffic speeds within the Village Core.

Vision Statement - Munster

The vision for the Munster Hamlet is for it to remain as a quiet, close-knit community. There will be little or no growth in the future. Residents of the village will continue to have access to schools, recreation, and shopping within the village.

Goals and Objectives - Munster







Goal 1: Maintain a quiet and close-knit community

Objective 1.2: Only allow residential growth that is in keeping with the existing character, building sizes, lot sizes and densities of the village.

Objective 1.3: Enhance connectivity between neighbourhoods within the village.

Goal 2: Limit growth within the village

Objective 2.1: Maintain the existing village boundary.

Objective 2.2: Maintain the village's character and identity as distinct from nearby suburban communities.

Objective 2.3: Ensure all new development is based on available municipal services.

Goal 3: Maintain schools, recreation areas and retail services within the village

Objective 3.1: Maintain retail businesses and services on the main street.

Objective 3.2: Enhance connectivity between the school, recreation areas and shopping areas in the village.

Vision Statement - Navan

The vision for the village of Navan is for it to remain a rural village where residents of all ages enjoy its peaceful and beautiful natural environment. The community will have ample opportunities for recreation, community events and activities, and thriving local businesses that provide goods and services for residents and visitors. The village will retain its bilingual character and culture while respecting its long history as it grows at a modest pace.

Goals and Objectives – Navan

Goal 1: Develop a complete and sustainable community

Objective 1.1: Encourage growth of small businesses and home-based businesses along Trim Road and Colonial Road.

Objective 1.2: Allow the village to expand slowly with residential development that respects the character of the village.

Objective 1.3: Ensure that development maintains the integrity of surrounding natural areas and preserves groundwater quality and quantity.

Goal 2: Improve walkability and safety







Objective 2.1: Improve pedestrian connectivity and traffic safety along Colonial Road, Smith Road and Trim Road through traffic calming measures and increased sidewalks within the village.

Objective 2.2: Provide pedestrian-scale street lighting where possible on multi-use pathways, at bus stops and along main streets.

Goal 3: Maintain the village's rural character and open space

Objective 3.1: Preserve agricultural land surrounding the village.

Objective 3.2: Preserve and enhance existing designated green space, parks and recreational facilities through improved connectivity and ensure additional public amenities as the village grows.

Vision Statement - Notre-Dame-des-Champs

The village of Notre-Dame-des-Champs abuts the urban area, but the community spans this boundary. The long-term vision for the village is for it to maintain its character and to expand through comprehensive study of future changes to the urban boundary. In the short term, the village will strive to be safe for pedestrians, community-oriented and respectful of the natural environment. The village will retain the essence of a rural village within a larger urban context.

Goals and Objectives – Notre-Dame-des-Champs

Goal 1: Ensure that development is environmentally responsible

Objective 1.1: Avoid development of areas with a high water table.

Objective 1.2: Avoid development of areas that have natural or ecological significance.

Goal 2: Develop a pedestrian-friendly village

Objective 2.1: Ensure that new development is connected by sidewalks or multi-use pathways.

Objective 2.2: Enhance existing pedestrian and cycling connectivity within the village.

Goal 3: Preserve village identity

Objective 3.1: Establish Navan Road as the village main street with a mix of residential and commercial uses.

Objective 3.2: Provide family-oriented services.







Objective 3.3: Ensure that the Paroisse Notre-Dame-des-Champs Catholic Church and Notre-Dame-des-Champs Recreation Centre remain focal points within the community.

Goal 4: Conduct a future comprehensive planning study to consolidate the village and the urban parts of the Notre-Dame-des-Champs community

Objective 4.1: Undertake a comprehensive planning process which studies the location of the urban and village boundaries to connect the residents with the community within the urban boundary.

Objective 4.2: Examine carefully the situation and boundaries of Notre-Dame-des-Champs in future comprehensive study of the location of the urban boundary.

Vision Statement - Osgoode

The vision for the Village of Osgoode Village is for it to be a vibrant multi-generational village that is clean, safe and supportive of pedestrian and cycling connectivity. The village will experience moderate growth that maintains its character. The village will be self-sufficient and sustainable, with small businesses that serve both residents and visitors along the main street.

Goals and Objectives – Osgoode

Goal 1: Ensure long term sustainable growth

Objective 1.1: Ensure all new development is serviced by private wells and sewage systems.

Objective 1.2: Preserve groundwater quality and quantity.

Objective 1.3: Encourage the development of a variety of housing forms, in keeping with the existing character and density of the village.

Goal 2: Create an attractive and vibrant main street

Objective 2.1: Encourage the development of small local businesses that serve residents and visitors along Osgoode Main Street.

Objective 2.2: Promote the development of vacant land and reuse of existing vacant buildings along Osgoode Main Street.

Objective 2.3: Develop a village main street gateway feature.

Goal 3: Improve infrastructure for pedestrians and cyclists

Objective 3.1: Improve pedestrian and cycling connectivity through the expansion and maintenance of sidewalks, pathways and cycling networks.







Objective 3.2: Introduce sidewalks and pedestrian-scale street lights along Osgoode Main Street.

Goal 4: Provide residents with enhanced recreational opportunities

Objective 3.3: Provide ample recreational facilities, parks and green spaces, including programming for residents of all age groups.

Vision Statement - Sarsfield

The vision for the village of Sarsfield is for it to be a growing village, welcoming to newcomers and ideal for families. The village will have an active mainstreet with commercial and retail uses. Services will be available throughout the village. Residents will be able to walk between neighbourhoods and the Village Core. Future development will be in keeping with the historic roots and cultural lifestyle of this historic rural francophone community and will protect important groundwater and environmental resources.

Goals and Objectives - Sarsfield

Goal 1: Encourage village growth

Objective 1.1: Focus long term growth of the village east and westward along Colonial Road.

Objective 1.2: Encourage adaptive reuse, infill and intensification of the former school site and other under-utilized lands.

Goal 2: Create an active main street and allow business services throughout the village

Objective 2.1: Broaden the scale of home-based businesses to allow for more dynamic use of residences in the village and local employment opportunities.

Objective 2.2: Focus retail and commercial developments in the Village Core area.

Goal 3: Improve Connectivity

Objective 3.1: Enhance pedestrian and cycling connectivity in existing neighbourhoods, new neighbourhoods and on the main streets.

Goal 4: Maintain the historic and cultural francophone heritage of Sarsfield

Objective 4.1: Preserve the views of the historic St-Hugues Parish Church through appropriate building height limits and consideration of the viewshed of the church.

Vision Statement - Vars







The vision for the village of Vars is for it to be a vibrant, active, rural, and sustainable community that is bilingual and welcoming to all. As a community, Vars seeks to provide a supportive social structure for all in the community, encourage residents to reduce their environmental impact, be a "live, work, and play" community, and preserve the best parts of the community for future generations. The village will maintain its rural character, its surroundings, and protect its natural beauty, while working to make the community more sustainable and self-reliant. Vars will ensure that the community is welcoming and supports all who live here.

Goals and Objectives - Vars

Goal 1: Maintain the rural character of the village and its surroundings and enhance non-motorized connectivity

Objective 1.1: Establish Rockdale Road as the village main street.

Objective 1.2: Increase parkland and recreational space.

Objective 1.3: Protect wetlands and forests in and around the village.

Objective 1.4: Improve pedestrian connectivity on Rockdale Road, Buckland Road, and Devine Road.

Goal 2: Encourage moderate economic development

Objective 2.1: Broaden the scale of home-based businesses to allow for more dynamic use of residences in the village and local employment opportunities.

Objective 2.2: Encourage retail and commercial development within the Village Core area.

Objective 2.3: Encourage new businesses in the village by permitting a wide variety of non-residential uses.

Goal 3: Encourage a variety of housing options for families and older adults of all income levels

Objective 3.1: Ensure that residential growth is consistent with existing housing size, form and density.

Objective 3.2: Encourage redevelopment, adaptive reuse, and infill in existing serviced neighbourhoods

Objective 3.3: Ensure development of new residential care homes and expansion of existing residential care homes is compatible with the village.





Goal 4: Promote the preservation of agricultural land

Objective 4.1: Ensure that future village expansion avoids agricultural land.

Vision Statement - Vernon

The vision for the Vernon Village is for it to be a peaceful historic rural residential village, well connected to the City of Ottawa. The village will be an active community, with recreational opportunities and small businesses and services located along a vibrant mainstreet. The village will be a quiet place for residents who value a balanced lifestyle. Residential areas will be surrounded by a clean and well-protected natural environment.

Goals and Objectives - Vernon

Goal 1: Protect and enhance the natural integrity of the surrounding environment

Objective 1.1: Limit development to areas that avoids areas that are environmentally sensitive, ecologically, historically or culturally significant.

Objective 1.2: Ensure that new development protects the integrity of the natural areas surrounding the village and mitigates impacts to quality and quantity of the village's groundwater.

Goal 2: Increase the level and quality of services and infrastructure within the village

Objective 2.1: Redevelopment of village streets will include sidewalks where feasible, and Bank Street will be redesigned to feel like a traditional village mainstreet.

Objective 2.2: Enhance the quality of internet services.

Goal 3: Provide a variety of local recreational opportunities

Objective 3.1: Provide ample recreational facilities for residents of all ages that are of suitable size and scale for the village.

Goal 4: Foster a complete and growing small community

Objective 4.1: Promote low density residential development within the village boundary, reflecting the character and identity of the village.

Objective 4.2: Encourage mixed-use and commercial development along Bank Street.

Objective 4.3: Preserve heritage structures within the village.





Section 3: General Policies

- 3.1 A unique vision for growth and development for each village
- Planning for growth and development in villages will be consistent with the Vision Statement and Goals and Objectives for each village, as respectively detailed in this secondary plan.

3.2 Suitability and Compatibility

- 2) Development will be limited to lands that are suited for the proposed use. Suitability shall be assessed within the context of the community for compatibility and will avoid negative impacts on the natural and social environment.
- 3) Where development is proposed, the following will be addressed as part of a planning application to ensure compatibility with the village:
 - a) Building heights, setbacks and design; and
 - b) The layout and location of parking; and
 - c) Landscape elements and features; and
 - d) Noise, lighting, traffic, parking and accesses, and pedestrian linkages; and
 - e) Plans of subdivisions should be designed to reflect historic grid patterns through layout of roads and lots, and include pathways, greenspaces and parks, to ensure connectivity throughout the village; and
 - f) Other considerations identified in the City's approved design guidelines such as Design Guidelines for Rural Villages; and
 - g) Any relevant policies of Official Plan.

3.3 Protection of Agriculture

4) No policy in this secondary plan is intended to limit the ability of existing agricultural uses to continue.

3.4 Respect for Private Property

- 5) Lands identified on any schedule in this secondary plan does not imply that the lands are available or open for public use.
- 6) The City will determine when to purchase lands for public benefit. Lands identified in this secondary plan do not in any way obligate the City, relevant conservation





authority, Province, or other public agencies to acquire, compensate or purchase these lands.

3.5 Clean Water

7) Consistent with provincial legislation, land use activities that may pose a significant threat to municipal drinking water within Wellhead Protection Areas or Intake Protection Zones as identified in the Official Plan may be restricted. Such restrictions will be detailed in the policies and schedules of the Source Water Protection Plan prepared by the relevant conservation authority and implemented through zoning provisions and site plan process.

3.6 Institutions

- 8) Institutional uses are necessary in order to serve the needs of village residents and the surrounding rural community. Permitted institutional uses include libraries, schools, emergency services, arenas, community centres, places of worship, museums and medical facilities.
- 9) Institutional uses generally require infrastructure and public services to support them at higher levels than a residential or small-scale commercial use. For this reason, the following additional policies apply to institutional uses within villages:
 - a) Institutional uses should, wherever possible, locate within or in close proximity to the Village Core area in order to provide a focal point for the village, be accessible to patrons, and concentrate infrastructure and servicing in one area; and
 - b) New institutional uses must not adversely impact adjacent land uses and must respect the character of the village and surrounding rural area; and
 - c) New Institutional uses have the potential to generate high volumes of vehicular traffic and should be located on either a collector or arterial road to minimize the impact on local streets.

3.7 Residential Care Facilities

In order to provide for complete communities, the City will encourage Residential Care Facilities to be established where needed. Facilities should be located where they are able to meet the physical, psychological and sociological needs of facility residents and the public. However, in many cases it may not be possible to have these needs met, in which case it may be more appropriate to direct these facilities to areas where services can be provided such as large rural villages or the City's urban area.







- 10) Residential Care Facilities should, wherever possible, locate in close proximity to the Village Core in order to concentrate services and ensure accessibility.
- 11) Residential Care Facilities must not adversely impact adjacent land uses and must respect the character of the village and surrounding rural area;
- 12) The location of new and expanded Residential Care Facilities will be based on the availability of the following public services and amenities:
 - a) Public transportation; and
 - b) Community services; and
 - c) Emergency services; and
 - d) Medical services; and
 - e) Social services; and
 - f) Parks and recreation facilities; and
 - g) Accessibility for persons with disabilities.

3.8 Retirement Homes

Retirement homes are necessary to meet the increasing need for housing for older adults in the rural area and provide the opportunity to age in place. Retirement homes also contribute to housing and social diversity.

13) Retirement Homes should, wherever possible, locate in close proximity to the Village Core where community facilities and other public services are easily accessible.

3.9 Roads

The location and designation of roads located throughout the City are identified in the Official Plan, the Transportation Masterplan, as well as schedules in this secondary plan. Many of the roads within the villages were established under former townships and have been carried forward into this plan.

- 14) Some roads shown may be conceptual. The alignment and detailed design of road networks will be established through exercises conducted by the City or through planning applications for proposed development.
- 15) Ottawa Road 174 (OR 174) is a busy rural arterial road that traverses the northern edge of the village of Cumberland. The speed and volume of traffic create safety





issues for vehicles turning to/from existing driveways and streets accessing this roadway. The following policies apply to lands adjacent to OR 174:

- a) No new access to OR 174 will be permitted. Site access must be provided by other existing or proposed public streets; and
- b) Subject to City approval, sites may be accessed by a proposed service lane or shared laneway with existing development; and
- c) Existing public streets and private driveways which have access to OR 174 may be subject to consolidation or relocation, if roadway modifications are proposed.

Section 4: Land Designations

This section of the secondary plan presents the objectives and policies for land designations in the villages. The following land designations are identified on the schedules for each respective village in this secondary plan.

4.1 Village Core

The Village Core is the social centre and economic focal point for the village and surrounding rural community. The character of the Village Core reflects the historical and cultural roots of villages as the centres of commerce, housing and culture in the rural area. The Village Core is intended to accommodate a range of pedestrian-oriented uses and on-street vehicle parking, to support housing for a diverse population, retail, commercial, employment and institutional uses.

Within a village, the greatest concentration of residential and commercial uses will be located in the Village Core. Development within Village Core areas should reflect the village's historical and cultural identity and enhance the community's social and economic focal points. This secondary plan encourages a mix of uses to ensure the Village Core functions as a dynamic centre for the village.

1) On lands designated as Village Core, the following uses are permitted:

- a) Retail
- b) Residential
- c) Commercial
- d) Employment uses
- e) Institutional uses
- f) Mixed-Use







- g) Residential Care Facilities
- h) Retirement Homes
- 2) The maximum building height is four storeys.
- 3) The individual occupancy of a retail use shall not exceed a gross leasable area of 2,500 square metres.
- 4) Consistent with the Design Guidelines for Rural Villages, efforts should be made to integrate existing structures into new development. New or renovated buildings should be designed to complement the existing village streetscape.

4.2 Village Residential

Residential areas within the villages are primarily low rise and low density. While the goal is to ensure a variety of housing options for a diverse population, the availability and adequacy of private services can be a limitation to development of multi-unit housing forms. Whereas in areas where public services are available, multi-unit housing developments may be possible.

In addition to housing choice, the availability of services to meet the needs of residents within a 15-minute walk of their home is also a priority. Given the limited availability of commercial lands, due to the small size of these villages, the intent of these policies is to increase economic opportunity and encourage complete communities, by supporting home-based businesses at a scale that is not permitted in urban residential neighbourhood dwellings, and still at a smaller scale than typical commercial enterprises.

- 5) The following uses are permitted on lands designated as Village Residential:
 - a) Residential built form with two or less primary dwelling units; and
 - b) Bed and Breakfast; and
 - c) Home based business.
- 6) Multi-unit residential development may be permitted according to policies of the Official Plan and in consideration of the following:
 - a) The development is designed in such a manner as to be compatible with the surrounding uses; and
 - b) The adequacy of water and wastewater servicing; and
 - c) Location of parking and accesses from arterial or collector roads so as to minimize traffic on local roads and impact on adjacent uses; and







- d) Appropriate lighting, form, height, landscaping, massing and façade; and
- e) Adequate buffers, landscaping and screening ; and
- f) Design Guidelines for Rural Villages and other design guidelines relevant to the proposed development.
- 7) Residential Care Facilities and Retirement Homes subject to the policies of Section 3 of this secondary plan.
- 8) Development of vacant land within existing residential areas is preferred. The built form, massing and profile of new housing shall be compatible with existing housing in consideration of relevant Council approved design guidelines.
- 9) Where municipal water and wastewater services are available, lands designated Village Residential may allow for a greater density of development including a variety of housing forms.
- 10) Home-based business will be permitted in any dwelling unit where legally provided.
- 11) The implementing Zoning By-law will permit a scale of home-based businesses that is generally greater than that permitted in urban residential neighbourhoods.
- 12) The Zoning By-law shall identify provisions for home-based businesses that will ensure compatibility with residential uses. Considerations may include but are not limited to:
 - a) Predominant use of the building or unit from which the home-based business is operated from must be residential; and
 - b) The operator(s) of the home-based business must reside on-site and must be present while the business is in operation; and
 - c) Number of employees who do not reside in the dwelling unit; and
 - d) Availability of adequate servicing, parking, landscaping, lighting, form, height, massing and façade; and
 - e) Activities associated with the operation of a home-based business must occur indoors. The exterior may not be used for any reason including outdoor storage
 - f) Use of an accessory building
- 4.3 Mobile Home Park







The objective of the Mobile Home Park designation is to recognize existing mobile home parks and to identify requirements for new or expanded mobile home parks within the villages.

- 13) On lands designated as Mobile Home Park permitted uses include:
 - a) Mobile homes; and
 - b) Private outdoor amenity area such as park space for use by mobile home community; and
 - c) Services accessory to the mobile home park such as small scale retail, laundromat, or office.
- 14) New mobile home parks will only be allowed through an amendment to the Official Plan.
- 15) Prior to the development of any new or the expansion of an existing mobile home park, the City will require that consideration be given to matters as outlined in the Official Plan including the following:

a) The provision of an on-site park with recreational facilities for the use of park residents; and

- b) The construction and maintenance of internal private roads or driveways designed to a standard acceptable to the municipality; and
- c) Adequacy of proposed water and wastewater services; and
- d) Compatibility with adjacent existing or future land uses; and
- e) Village dwelling unit capacity numbers, if applicable; and
- f) Connectivity to the village.

4.4 Village Commercial

Although Village Core areas are the focus for commercial activities, there may be commercial uses that require large parcels of land and proximity to high-volume roads which are not available in core areas.

To accommodate these uses, lands designated as Village Commercial are intended to augment businesses in the village by attracting new development of a scale and type not compatible with the more constrained parcel sizes and walkable character of the Village Core.

16) On lands designated Village Commercial the following uses are permitted:







- a) Retail and hospitality services for the traveling public such as automobile service stations, gas bars and restaurants; and
- b) Retail and commercial uses which require larger land areas or accessory outside storage, such as;
 - i) Animal hospitals; and
 - ii) Greenhouse; and
 - iii) Construction products and services; and
 - iv) Farm equipment and similar agriculture-related uses; and
 - v) Self storage.
- 17) The maximum gross leasable floor area is 2,500 square metres. Where greater than 2, 500 square metres of gross leasable floor area is proposed, a Zoning By-law amendment may be contemplated provided that the proposed operation will not impact the viability of the Village Core. To demonstrate this, a market study may be required as part of a planning application.
- 18) An Official Plan Amendment will be required to designate new commercial lands, which will only be contemplated near existing commercial lands to ensure efficient use of land and resources.
- 19) Proposed development on lands designated Village Commercial will ensure compatibility with the character of the village.

4.5 Village Industrial

The objective of the Village Industrial designation is to identify areas within the village where light industrial uses may occur. Heavy industrial uses are not permitted within the villages and are directed to other lands identified in the Official Plan.

Villages are generally too small to provide a sufficient buffer for other uses or servicing infrastructure to meet operational needs like enhanced energy, transportation, water, emergency services or high levels of employment.

A particular consideration for the City is the potential threat to public health, that arises from the location of industrial activities in proximity to municipal drinking water supplies. Industrial uses may pose a risk to drinking water when located within wellhead protection areas or intake protection zones as identified in the Official Plan.

20) Permitted uses in the Village Industrial designation are light industrial uses such as manufacturing, factory or assembly-line processes using previously prepared







materials, warehouses, storage yards and other compatible uses such as commercial or office uses accessory to the main industrial use.

- 21) Heavy industrial uses are not permitted due to noise, dust, fumes, particulates, odours, vibration, and other elements that are potentially hazardous or noxious, including the storage of chemicals or other materials. New industrial uses and expansions of existing industrial activities will be directed towards lands outside of wellhead protection and intake protection zones.
- 22) Development of industrial uses that may pose a significant threat to public and private drinking water supplies may not be permitted. The definition of specific land uses for restriction or prohibition are identified in Source Water Protection plans prepared according to provincial legislation. Wellhead protection and intake protection zones as illustrated in the Official Plan.
- 23) Pits, quarries and asphalt operations will not be permitted in villages and are directed to areas permitting mineral aggregate uses identified in the Official Plan.
- 24) Lands designated as Village Industrial shall have direct access to an arterial or collector road, provincial highway or designated truck route with sufficient capacity to accommodate the traffic volumes projected to be generated by industrial operations.
- 25) Development of lands designated Village Industrial will mitigate impacts to adjacent properties by considering the following elements:
 - a) Building and site layout; and
 - b) Berms and fencing; and
 - c) Buffers and soft landscaping; and
 - d) Lighting.

4.6 Village Park

Parks are important elements for complete communities as they provide opportunities for active and passive recreation which is essential to health and well-being for a diverse population.

Lands designated as Village Park in the schedules of this plan are typically publiclyowned parks. The following policies apply to these lands:

- 26) Public parks are permitted in all land use designations.
- 27) Acquisition and development of parklands is guided by policies within the Official Plan







28) Design and development of parks will ensure adequate connectivity to the surrounding village area.

4.7 Village Greenspace

In addition to public parks, lands designated as Village Greenspace provide for additional recreational amenities. These are distinguished from parks as parks denote City ownership and only permit for park uses and uses accessory to them. Lands designated Village Greenspace may also be owned by the City but could also be privately owned. Privately owned lands designated as Village Greenspace does not imply public access. While many greenspace lands have development potential, some greenspace lands are more sensitive and should remain untouched. These lands are identified in the Official Plan as being part of the Natural Heritage System. They provide a valuable contribution to biodiversity and wildlife habitat, and have been assessed as having a high environmental value by the City, Conservation Authority, or Province. These lands may also be constrained by their physical characteristics or location which may pose a risk to the loss of life, injury, property damage, or social disruption if developed. These environmental constraints may be natural hazards such as flood plains, unstable soils or hazards that result from human activity such as contamination and mine hazards.

The following policies apply to lands designated as Village Greenspace:

- 29) Permitted uses include community centres, fairgrounds, museums, cemeteries, sports fields, museums, and accessory uses provided the lands are not part of the Natural Heritage System as identified in the Official Plan.
- 30) Natural Heritage System policies contained in the Official Plan apply. These policies guide such things as permitted and prohibited development and requirements for planning applications.
- 31) Where development is permitted, lands must also be accessible primarily by pedestrians but may include on-site parking designed to minimize impact to surrounding uses including the public right of way.
- 32) Constrained lands that may be acquired by the City, as part of a planning application process, will not be considered as parkland dedication. The City or other public agency is under no obligation to acquire or compensate for constrained lands.





Schedules:

- Schedule A: Village of Ashton Designation Plan
- Schedule B: Village of Burritts Rapids Designation Plan
- Schedule C: Village of Carlsbad Springs Designation Plan
- Schedule D: Village of Cumberland Designation Plan
- Schedule E: Village of Dunrobin Designation Plan
- Schedule F: Village of Fallowfield Designation Plan
- Schedule G: Village of Fitzroy Harbour Designation Plan
- Schedule H: Village of Galetta Designation Plan
- Schedule I: Village of Kars Designation Plan
- Schedule J: Village of Kenmore Desgination Plan
- Schedule K: Village of Kinburn Designation Plan
- Schedule L: Village of Marionville Designation Plan
- Schedule M: Village of Metcalfe Designation Plan
- Schedule N: Village of Munster Designation Plan
- Schedule O: Village of Navan Designation Plan
- Schedule P : Village of Notre-Dame-Des-Champs Designation Plan
- Schedule Q: Village of Osgoode Designation Plan
- Schedule R: Village of Sarsfield Designation Plan
- Schedule S: Village of Vars Designation Plan
- Schedule T: Village of Vernon Designation Plan











































